## **CITY OF YANKTON**

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

Year Ended

December 31, 2014



## CITY OF YANKTON, SOUTH DAKOTA

### ANNUAL FINANCIAL REPORT

FOR THE FISCAL YEAR ENDED DECEMBER 31, 2014

PREPARED BY: FINANCE DEPARTMENT

AL VIERECK FINANCE OFFICER

Member of Government Finance Officers Association of the United States and Canada

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#### **FINANCIAL SECTION**

This Section Contains the Following Subsections:

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AUDITORS' REPORT

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MANAGEMENT DISCUSSION AND ANALYSIS

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**BASIC FINANCIAL STATEMENTS** 

\*

NOTES TO THE FINANCIAL STATEMENTS



614 Broadway P.O. Box 36 Yankton, SD 57078-0036 Phone (605) 665-9401 Fax (605) 665-9418

#### INDEPENDENT AUDITORS' REPORT

The Mayor and Members of the City Commission
City of Yankton, South Dakota

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the CITY OF YANKTON, SOUTH DAKOTA, as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Yankton Housing and Redevelopment Commission (a discretely presented component unit), which statements reflect total assets of \$249,304 and total revenues of \$493,902 as of and for the year ended June 30, 2014. Those financial statements were audited by other auditors whose report thereon has been furnished to us, and our opinion insofar as it relates to the amounts included for the Yankton Housing and Redevelopment Commission, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit includes performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes

evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, based on our audit, and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Yantkon, South Dakota as of December 31, 2014, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, OPEB schedule of funding progress and budgetary comparison information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining nonmajor fund financial statements and budgetary compliance schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining nonmajor fund financial statements and budgetary compliance schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In our

opinion, the combining nonmajor fund financial statements, budgetary compliance schedules and the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated August 15, 2015, on our consideration of the City of Yankton's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Yankton's internal control over financial reporting and compliance.

Williams & Company, P. C. Certified Public Accountants

Yankton, South Dakota August 15, 2015

## Management Discussion and Analysis December 31, 2014

This discussion and analysis of the City of Yankton's financial performance provides an overview of the City's financial activities for the year ending December 31, 2014. We encourage the readers to consider the information presented here in conjunction with the City's financial statements, which follow this report, as well as the separately issued financial statements of the Yankton Housing and Redevelopment Commission, a discretely presented component unit of the City.

#### Financial Highlights

- The assets of the City of Yankton exceeded liabilities at December 31, 2014 by \$93,715,460. Of this amount \$19,825,122 is unrestricted and may be used to meet the government's ongoing obligations to citizens and creditors.
- The City's net position increased by \$5,099,585 during the year. Of this amount the net position of our Governmental Activities increased \$3,330,961 and the net position of our Business-Type Activities increased by \$1,768,624. The governmental net position and the business type net position increased in large part due to increases in cash and cash equivalents, and decreases in liabilities at years end.
- The City's Governmental Fund Balances increased \$1,939,794 in 2014. Exhibit 4 details the increases.
- The City's long-term debt decreased \$1,353,916 in 2014. This decrease occurred from decreases in long term debt from annual debt service payments in the Water Revenue Bonds, the Solid Waste Loans, the Wastewater Revenue Bonds, and the Certificates of Participation for construction of the North Fire Station.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

In addition to the Management Discussion and Analysis, this annual report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities provide information about the activities of the City as a whole and present a longer-term view of the City's finances. Fund financial statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also report the City's operations in more detail than the government-wide statements by providing information about the City's most significant funds. The remaining statements provide financial information about activities for which the City acts solely as an agent for the benefit of those outside of the government. An additional part of the basic financial statements are the notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

#### REPORTING THE CITY AS A WHOLE

The Statement of Net Position and the Statement of Activities

The government-wide statements report information about the City as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the government's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

One of the most important questions asked about the City's finances is, "Is the City of Yankton in a better financial position at the end of this fiscal year, compared to last year?" The Statement of Net Position and the Statement of Activities report information about the City as a whole and about its activities in a way that helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting, which is very similar to the method of accounting used by most private-sector companies. These two statements report the City's net position, which is the difference between assets and liabilities, as one way to measure the City's financial health, or financial position. Over time, increases or decreases in the City's net position are one indicator of whether its financial health is improving or deteriorating. Additional factors, such as changes in the City's property tax base and sales tax collections and condition of the City's infrastructure are also important in making this determination.

The government-wide financial statements of the City are reported in three categories:

- Governmental Activities -- This category includes most of the City's basic services, such as police, fire, public works, parks department, cemetery and general administration. Property taxes, sales taxes, charges for services, state and federal grants and interest earnings finance most of these activities.
- Business-Type Activities -- The City charges a fee to customers to help cover the costs of certain services it provides. The City's Water, Wastewater, Solid Waste Collection, Transfer Station, and Golf Course are included here.
- Component Units -- The City includes one other entity in its report the Housing and Redevelopment Commission. Although legally separate, this "component unit" is important because the City is financially accountable for them.

#### REPORTING THE CITY'S MOST SIGNIFICANT FUNDS

#### **Fund Financial Statements**

The fund financial statements provide detailed information about the most significant funds – not the City as a whole. Some funds are required to be established by State law or by bond resolution. The City Commission also established funds to control and manage money for particular purposes (such as construction projects) and show that it is properly using certain revenues. The City has the following types of funds:

- Governmental Funds Most of the City's basic services are included in the governmental funds, which focus on how money moves into and out of funds and the balances left at year-end that are available for spending. These funds are reported using the "modified accrual basis" of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental funds statements provide a detailed short-term view of the City's general governmental operations and basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs. We describe the relationship between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds in a reconciliation following each Governmental Fund financial statement.
- Proprietary Funds When the City charges customers for the service it provides, these services are generally reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the Statement of Net Position and the Statement of Activities. The major differences between the proprietary funds report and the business type activities we report in the government-wide statements is the detail and additional information, such as cash flows, provided in the proprietary funds report.

#### THE CITY AS TRUSTEE

The City has two agency funds: the Employee Benefits Fund to account for the deductions and disbursements of employee benefits; and the Sales Tax Fund, to account for sales tax charged on services for the State of South Dakota. Monthly payments are made to insurance companies for employee benefits, and to the state of South Dakota for sales taxes.

#### THE CITY AS A WHOLE

As stated earlier, net position may serve over time as a useful indicator of a government's financial position. The largest part of the City's net position reflects its investment in capital assets (land, buildings and improvements and equipment); less any related debt used to acquire those assets that are still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

#### CITY OF YANKTON'S NET POSITION

	Governmental Activities 2014 2013			ss-Type vities	Total		
			2014	2014 2013		2013	
Current and Other Assets	\$ 15,920,921	\$ 14,075,401	\$ 10,996,264	\$ 10,172,825	\$ 26,917,185	\$ 24,248,226	
Capital Assets	56,813,874	55,824,856	29,715,960	29,934,318	86,529,834	85,759,174	
Total Assets	72,734,795	69,900,257	40,712,224	40,107,143	113,447,019	110,007,400	
Long-term Liabilities Outstanding	4,625,086	5,049,509	11,824,098	13,067,935	16,449,184	18,117,444	
Other Liabilities	1,135,577	1,207,577	2,146,798	2,066,504	3,282,375	3,274,081	
Total Liabilities	5,760,663	6,257,086	13,970,896	15,134,439	<u>19,731,559</u>	21,391,525	
Net Position: Net Investment in Capital Assets	54,968,874	53,879,856	16.908.811	15 091 507	74 077 606	CO 904 452	
				15,981,597	71,877,685	69,861,453	
Restricted	1,989,178	1,375,585	23,475	23,433	2,012,653	1,399,018	
Unrestricted	10,016,080	8,387,730	9,809,042	8,967,674	19,825,122	<u>17,355,404</u>	
Ending Net Position	\$ 66,974,132	\$ 63,643,171	\$ 26,741,328	\$ 24,972,704	\$ 93,715,460	\$ 88,615,875	

This summary reflects an increase in net position of 5.23% for the Governmental Activities and an increase of 7.08% in the Business-Type Activities. The increase in Governmental Activities net position was largely Cash and Cash Equivalents and Capital Assets. The overall liabilities of the City of Yankton decreased by (\$1,659,966) or 7.76%, due mainly to a decrease in Revenue Bonds Payable.

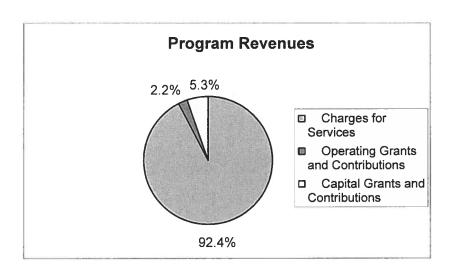
Total revenue reported in 2014 was \$27,836,016, an increase of \$74,321 or 0.27%. The largest increase in revenues was in Charges for Services; an increase of \$1,324,969 or 10.3%. The Property Tax revenues increased \$155,522 or 5.98%, Capital Grants and Contributions revenues decreased (\$1,757,857) or 68.4%. The following table breaks down revenues collected for General Governmental Activities and Business-Type Activities:

#### CITY OF YANKTON CHANGES IN NET POSITION

	Governmental Activities		Business T	ype Activities	Total			
Revenue Sources	2014	2013	2014	2013	2014	2013		
Revenues:								
Program Revenues:								
Charges for Services Operating Grants and	\$ 3,641,238	\$ 3,611,976	\$ 10,553,787	\$ 9,258,080	\$ 14,195,025	\$ 12,870,056		
Contributions	344,055	466,569	-	-	344,055	466,569		
Capital Grants and Contributions	736,436	2,517,165	75,101	52,229	811,537	2,569,394		
General Revenues:								
Property Taxes	2,755,525	2,600,003	-	-	2,755,525	2,600,003		
Sales Taxes	8,886,729	8,466,651	-	-	8,886,729	8,466,651		
Other Taxes	691,783	631,782	-	+	691,783	631,782		
Other	115,021	89,769	36,341	67,471	151,362	157,240		
Total Revenues	17,170,787	18,383,915	10,665,229	9,377,780	27,836,016	27,761,695		
Expenses:								
General Government	1,640,045	1,770,039	-	-	1,640,045	1,770,039		
Public Safety	3,166,992	3,335,826	-	_	3,166,992	3,335,826		
Public Works	5,376,611	5,315,038	-	-	5,376,611	5,315,038		
Culture & Recreation Community & Economic	2,780,444	3,058,774	-	-	2,780,444	3,058,774		
Development	788,343	627,779	-	-	788,343	627,779		
Interest on Long-term Debt	180,091	186,696	-	-	180,091	186,696		
Water	-	-	3,024,292	2,985,267	3,024,292	2,985,267		
Wastewater	-	-	3,097,315	3,150,079	3,097,315	3,150,079		
Golf	-	-	869,101	863,922	869,101	863,922		
Non-Major Enterprise Funds			1,813,197	1,785,405	1,813,197	1,785,405		
Total Expenses	13,932,526	14,294,152	8,803,905	8,784,673	22,736,431	23,078,825		
Increase (Decrease) in								
Net Position Before Transfers	3,238,261	4,089,763	1,861,324	593,107	5,099,585	4,682,870		
Transfers	92,700	108,622	(92,700)	(108,622)	-	-		
Increase in Net Position	3,330,961	4,198,385	1,768,624	484,485	5,099,585	4,682,870		
Net Position January 1	63,643,171	59,444,786	24,972,704	24,488,219	88,615,875	83,933,005		
Net Position December 31	\$ 66,974,132	\$ 63,643,171	\$ 26,741,328	\$ 24,972,704	\$ 93,715,460	\$ 88,615,875		

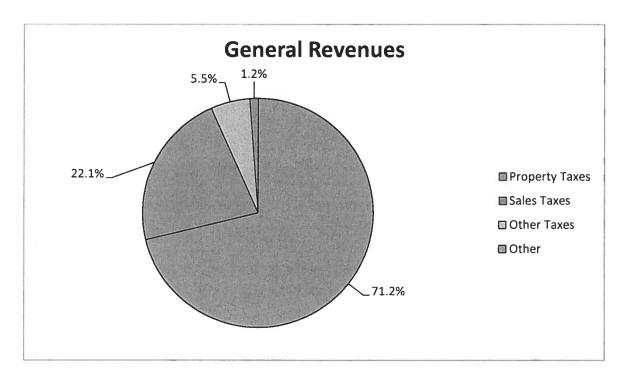
Charges for Services in the Business-Type Activities increased \$1,295,707 or 14.0% due in most part to increased consumption in water and modest 3% rate increases in Water and Solid Waste Collections and a 5% increase in Wastewater. Business-Type Activities Total Expenses increased by a very modest \$19,232 or 0.22%. Governmental Activities Total Expenses decreased \$361,626 or 2.53%.

Program Revenues total \$15,350,617 for 2014. Governmental Activities provided \$4,721,729 and Business-Type Activities provided \$10,628,888. Revenue collected for Charges for Services during 2014 was \$14,195,025 accounting for 92.4% of the total program revenues. Revenue collected for Capital Grants and Contributions accounts for 5.3% of the total program revenues. The following chart breaks down program revenues by sources:



General Revenues for 2014 totaled \$12,485,399. Governmental Activities provided \$12,449,058 and Business-Type Activities provided \$36,341. Sales Tax Revenues for 2014 totaled \$8,886,729 and Property Tax Revenue totaled \$2,755,525. The Sales Tax Revenues accounted for 71.2% and Property Tax Revenues were 22.1% of General Revenues. The following chart breaks down General Revenues by source:

#### **GENERAL REVENUES**



Expenses for 2014 totaled \$22,736,431, a decrease of (1.48)%. Expenses for Governmental Activities totaled \$13,932,526 accounting for 61.3% of the total expenses. Expenses for Business-Type Activities totaled \$8,803,905 accounting for 38.7% of total expenses.

The following table shows the activities included within each program level:

 Program Level	Activity
General Government	City Commission, City Manager, City Attorney, Finance Office, Information Systems, Contingency, Special Appropriations
Public Safety	Police Department, Custody of Prisoners, Animal Control, Fire Department, Civil Defense, Safety Center
Public Works	Engineering & Inspection, Streets & Highways, Snow & Ice Removal, City Hall, Traffic Control, Chan Gurney Airport
Culture & Recreation	Parks, Summit Activity Center, Marne Creek, Memorial Pool, Senior Citizens Center, Yankton Community Library
Community Development	Casualty Reserve, Tax Increment District
Capital Projects	Chan Gurney Airport Federal Capital Projects, Federal and State Pass Through Grants

#### **Governmental Activities**

To aid in the understanding of the Statement of Activities (Exhibit 2) some additional explanation is given. Of particular interest is the format that is significantly different than a typical Statement of Revenues, Expenses and Changes in Fund Balance. Please note that the expenses are listed in the first column with revenues from that particular program reported to the right. The result is a Net (Expense) Revenue calculation. This format highlights the respective financial burden that each of the functions place on the taxpayers. For example, for Public Safety, the City spent \$3,166,992 and received \$57,921 in charges for services, \$84,792 in operating grants and contributions, and \$11,100 in Capital Grants and Contributions thus leaving a cost to the taxpayers of (\$3,013,179) to be funded by various other methods. The new format also identifies how much each function draws from general revenues or is self-financing through fees or grants. Some of the individual line item revenues reported for each function are:

General Government	Liquor licenses, cable television franchise, tower lease
Public Safety	Parking fines, prisoner reimbursement (work release)
Public Works	Street repairs, building permit fees,
Culture & Recreation	Recreation program fees, swimming pool fees

The total cost of governmental activities this year was \$13,932,526. Of these costs, \$3,641,238 was paid by those who directly benefited from the programs (Charges for Services). Costs paid by other governments and organizations that subsidized certain programs with operating grants and contributions were \$344,055, and costs paid by other governments and organizations that subsidized certain programs with capital grants and contributions were \$736,436, leaving a Net Expense of (\$9,210,797) for governmental activities. The Statement of Activities (Exhibit 2) in the financial statements provides further detail.

Total resources available during the year to finance governmental operations were \$80,906,658, consisting of Net Assets January 1, 2014 of \$63,643,171, General Revenues and transfers of \$12,541,758, and Program Revenues of \$4,721,729. Total Governmental Activities during the year expended \$13,932,526; thus, Net Assets were increased by \$3,330,961 to \$66,974,132.

#### **Business Type Activities**

Business-Type Activities increased the City's net position by \$1,768,624.

The cost of all Business-Type Activities this year was \$8,803,905. As shown in the Statement of Activities, the amounts paid by users of the systems were \$10,553,787 and \$75,101 was funded from capital grants and contributions, resulting in a net gain for Business-Type Activities of \$1,824,983.

Total resources available during the year to finance Business-Type Activities were \$35,545,233 consisting of Net Position January 1, 2014 of \$24,972,704, Program Revenues of \$10,628,888 and General Revenues and transfers of (\$56,359). Total Business-Type Activities during the year expended \$8,803,905; thus Net Position was increased by \$1,768,624 to \$26,741,328.

#### Financial Analysis of the City's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing financing requirements. Unassigned fund balance may serve as a useful measure of a government's net resources available for spending as the end of a fiscal year. The City's governmental funds reported combined ending fund balances of \$14,355,620 (25.4% non-spendable, 11.6% restricted, 50.9% committed, 1.6% assigned, and 10.5% unassigned). The combined Governmental Funds fund balance increased \$1,939,794 from the prior year. The fund balance amount consists of \$3,651,600 of non-spendable funds committed for 1) perpetual care for cemetery \$50,000, 2) \$270,270 in vested reserve in our insurance carrier the South Dakota Public Assurance Association or SDPAA, 3) inventory of land for resale \$1,982,792, and 4) long term advances \$1,348,538; \$1,673,485 of restricted funds; \$7,302,460 of committed funds; \$225,105 of assigned funds, and \$1,502,970 of unassigned funds.

The general fund is the chief operating fund of the City of Yankton. At the end of the current fiscal year total general fund balance was \$6,893,123, an increase of \$1,419,461. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 48.5 percent of total general fund expenditures, while total fund balance represents 66.9 percent of that same amount.

General fund revenues in 2014 increased \$206,944 or 1.8% due mostly to an increases in property taxes and sales taxes. Expenditures decreased (\$85,188) or 0.8%. The decrease in expenditures included an increase of \$6,011 in current expenditures, an increase of 0.06%, a decrease of (\$55,979) in capital outlay or a decrease of 5.8% less than 2013's expenditures, and a decrease of (\$35,220) in debt service, a decrease of 15.3% from 2013.

The Special Capital Improvements Fund showed an increase in fund balance of \$622,425. This reflects a decrease in expenditures of \$466,775.

The TID #5 Fund balance decreased (\$482,286) to end 2014 at (\$1,466,447) due to expenditures being made to be reimbursed by future tax receipts.

The Other Governmental Funds end of year balance increased \$420,139 to \$1,703,076.

#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

Comparing the 2014 original (adopted) General Fund budget of \$12,442,118 to the final budget amount of \$13,384,312 shows a net increase of \$962,194. However, actual expenditures were \$2,112,334 less than the original adopted budget. Supplemental changes that would have resulted in actual expenditures higher than the original budget were offset by less expenditures than originally budgeted in various departments.

The City complied with statutory requirements for expenditures not exceeding the budget appropriation on all programs.

#### **CAPITAL ASSETS**

The City's investment in capital assets, including land, construction in progress, building and structures, equipment, streets, water system, wastewater system, transfer station and recycling facilities, and other infrastructure represents the value of the resources utilized to provide services to our citizens. The investment in capital assets as of December 31, 2014 was \$71,877,685 (net of accumulated depreciation and outstanding financings). This was an increase of \$2,016,232 or 2.9%. The comparative totals for capital assets for 2013 and 2014 are as follows:

## CITY OF YANKTON CAPITAL ASSETS (net of depreciation)

	Gover	nmen	tal		Busine	ss-Ty	pe				
	Acti	vities			Activities			Total			
	2014		2013		2014		2013		2014		2013
Land	\$ 3,504,939	\$	3,497,853	\$	814,622	\$	815,123	\$	4,319,561	\$	4,312,976
Construction in Progress	3,616,637		5,945,025		2,548,951		1,019,538		6,165,588		6,964,563
Buildings & Structures /											
Infrastructure	43,363,817		40,506,206		22,859,554		24,458,787		66,223,371		64,964,993
Land Improvements	-		-		2,131,264		2,134,370		2,131,264		2,134,370
Furniture and Equipment	6,328,481		5,875,772		1,361,569	_	1,506,500		7,690,050		7,382,272
Total	\$ 56,813,874	\$_	55,824,856	\$_	29,715,960	\$	29,934,318	\$	86,529,834	\$	85,759,174

Construction in Progress was the major increase in capital outlays for 2014 for Business-Type Activities and Buildings & Structures / Infrastructure was the major increase in Governmental Activities. See notes 6 and 7 in the financial statements for more information on the City's capital assets.

#### **DEBT ADMINISTRATION**

At year end the City had \$17,037,224 of debt outstanding, a net decrease of (\$1,353,916). This decrease in debt was accomplished through normal debt service payments.

Of the total debt, \$4,240,000 or 24.9% is to be paid from governmental activities including \$2,395,000 specifically from sales tax funds, and \$1,845,000 from property tax opt-out dollars; and \$12,797,224 or 75.1% in business type activities including \$6,487,429 to be repaid from water user fees, \$218,285 to be paid from landfill revenues and \$6,091,510 to be repaid from wastewater user fees.

The City continues to operate well under the State legal debt margins. The State limits the amount of General Obligation Debt outstanding to 5% of the assessed value of taxable property in the city. Thus the debt capacity is \$40,982,175 with outstanding debt (less debt service reserves) of \$16,818,931, leaving an unused balance of \$24,163,244 or 58.9% of the legal debt limit available. More detailed information on debt administration is provided in Notes 8 and 9 of the financial statements.

#### **ECONOMIC FACTORS**

The total building permit value for 2014 was \$31,193,679. It was an increase of \$18,351,294 or 242.9% of the 2013 total of \$12,842,385. The average annual building permit value for the last ten years was \$26,613,567 and the 2014 total value was 17.2% more than that average. New construction building permits included Yankton Heights Apartments, Schwan's Warehouse Depot, Farm Credit Services Office Building, Groseth Crossing Retail, Johnson Electric Office/Warehouse, Culver's Restaurant, Olson's Storage Building, and the National Field Archery Concession and Comfort Station. Commercial additions and remodels included Wilson Trailer, Avera Sister James Care Center, Kellen Concrete Plant Addition, Discovery Church renovation, SAPA addition, and tenant finishes for Tokyo Japanese Restaurant, Papa Murphy's Pizza, Domino's Pizza, Cherry Berry and the Big River Burrito. There were twenty-six new homebuilding permits issued during the year, an increase of six from 2013. There were also 30 new apartments with a new apartment complex.

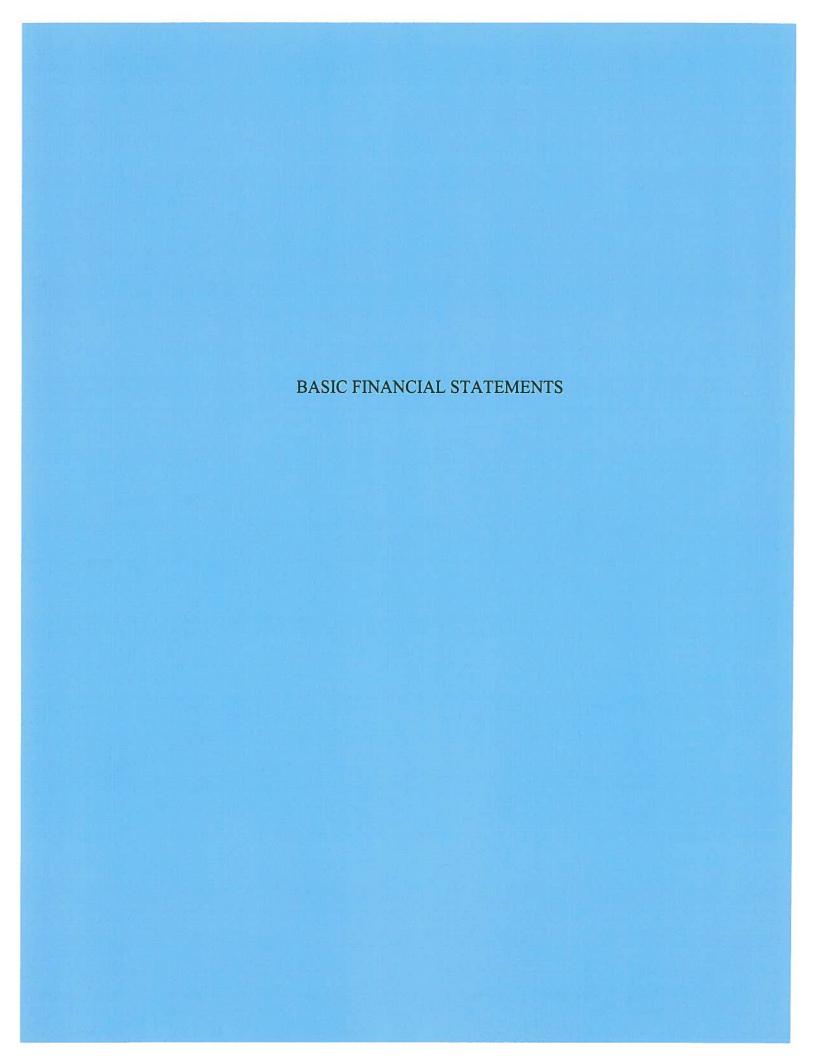
The City continues to reinvest in its infrastructure with street improvements, and the water utility continues to replace water mains to improve the reliability of the water supply.

Another indicator of economic activity is the taxable sales for Yankton that are reported by the South Dakota Department of Revenue. Our 2014 sales were up 4.35% over 2013's figures and totaled \$472,369,305.

#### CONTACTING THE CITY'S FINANCIAL MANAGEMENT

The financial report is designed to provide our citizens, taxpayers, customers and investors and creditors with a general overview of the City's finances and to demonstrate the City's accountability for the money it receives. If you have questions about this report or need additional financial information contact the City Finance Office at 605-668-5241.





Component

#### CITY OF YANKTON, SOUTH DAKOTA STATEMENT OF NET POSITION December 31, 2014

	Primary Government					Unit		
	Governmental		B.	ısiness-Type			Housing &	
		Activities		Activities		Total	Rede	velopment
ASSETS	_		_					
Cash and Cash Equivalents	\$	11,218,999	\$	9,563,114	\$	20,782,113	\$	241.844
Receivables:		20.040				00.040		
Taxes		28,942		075 005		28,942		4 700
Accounts		113,078		875,005		988,083		1.796
Estimated Unbilled Usage		122 225		304,332		304,332		
Special Assessments Other Receivables		133,235		-		133,235		1,894
Due from Other Governmental Agencies		1,234,755		-		1,234,755		1,034
Prepaid Expenses		114,506		65,391		179,897		1,837
Internal Balances		281,110		(281,110)		170,007		1,00,1
Property Held for Resale, At Cost		1,982,792		(201,110)		1,982,792		
Inventories		144,473		445,511		589,984		
Restricted Assets:		,		1,10,011		000,004		
Cash and Cash Equivalents		398,761		24,021		422,782		
Deposits		270,270				270,270		
Land		3,504,939		814,622		4,319,561		
Construction in Progress		3,616,637		2,548,951		6,165,588		
Infrastructure, Property and Equipment, Net								
of Accumulated Depreciation		49,692,298		26,352,387		76,044,685		1,933
Total Assets		72,734,795		40,712,224		113,447,019		249,304
LIABILITIES								
Accounts Payable		481,037		698,894		1,179,931		232
Accrued Wages		331,531		97,128		428,659		5,861
Accrued Interest Payable		13,904		81,181		95,085		
Revenue Collected in Advance		26,628		66,938		93,566		
Payables from Restricted Assets: Customer Deposits		820		_		820		
Noncurrent Liabilities:		620		-		020		
Due within one year:								
Revenue Bonds Payable				1,180,148		1,180,148		
General Obligation Bonds		110,000		-		110,000		
Capital Lease		100,000		_		100,000		
Compensated Absences		71,657		22,509		94,166		5,907
Due in more than one year:		,		•		•		.,
Revenue Bonds Payable		_		11,627,001		11,627,001		
Capital Lease		1,745,000		-		1,745,000		
General Obligation Bonds		2,294,276		-		2,294,276		
Estimated Postemployment Benefit Obligation		179,755		69,548		249,303		
Compensated Absences		406,055		127,549		533,604		
Total Liabilities		5,760,663		13,970,896		19,731,559		12,000
NET POSITION								
Net Investment in Capital Assets		54,968,874		16,908,811		71,877,685		1,933
Restricted for:								
Housing Vouchers				-		-		36,965
Debt Service		180,914		23,475		204,389		
Capital Projects		245,514		-		245,514		
Lodging Sales Tax		898,282		-		898,282		
Cumulative Reserve-SDPAA		270,270		-		270,270		
Other Purposes		238,459		~		238,459		
Perpetual Care		105 700				100 700		
Expendable Nonexpendable		105,739		-		105,739		
Nonexpendable Unrestricted		50,000		9,809,042		50,000		109 406
Total Net Position	\$	10,016,080 66,974,132	\$	26,741,328	\$	19,825,122 93,715,460	\$	198,406 237,304
Total (101) Collien	<u> </u>	00,074,102	<u> </u>	20,771,020		33,713,400	*	231,304

#### CITY OF YANKTON, SOUTH DAKOTA STATEMENT OF ACTIVITIES For the Year Ended December 31, 2014

		Program Revenues						
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions					
Governmental Activities:								
General Government	\$ 1,640,045	\$ 2,030,303	\$ -					
Public Safety	3,166,992	57.921	84,792					
Public Works	5,376,611	867,179	214,508					
Culture and Recreation	2,780,444	625,627	44,755					
Community Development	788,343	60,208	· -					
Interest on Long-Term Debt	180,091	· -	-					
Total Governmental Activities	13,932,526	3,641,238	344,055					
Business-Type Activities:								
Water	3,024,292	4,825,847	-					
Wastewater	3,097,315	3,104,815	-					
Solid Waste	829,600	912,605	-					
Joint Powers- Landfill	983,597	951,426	-					
Golf Course	869,101	759,094	-					
Total Business-Type Activities	8,803,905	10,553,787						
Component Units:								
Housing & Redevelopment	533,723	_	492,178					
Total Component Unit	\$ 533,723	\$ -	\$ 492,178					

#### **General Revenues:**

Property taxes
Sales and other Taxes
Lodging Sales Tax
Interest
Reimbursements
Miscellaneous
Gain on Disposition of Assets
Interfund Transfers
Total General Revenues and Transfers

Change in Net Position

Net Position - Beginning

Net Position - Ending

(41,545) (41,545)

Component Unit

Housing &

Redevelopment

Program Net (Expense) Revenue Revenues and Changes in Net Position Capital **Grants and** Governmental **Business-Type** Contributions **Activities Activities** Total \$ \$ \$ 390,258 390,258 11,100 (3,013,179)(3,013,179)298,336 (3,996,588)(3,996,588)425,000 (1,685,062)(1,685,062) 2,000 (726, 135)(726, 135)(180,091)(180,091)736,436 (9,210,797) (9,210,797) 52,325 \$ 1,853,880 1,853,880 22,776 30,276 30,276 83,005 83,005 (32,171)(32,171)(110,007)(110,007) 75,101 1,824,983 1,824,983

	2,755,525	-	2,755,525	-
	8,886,729	-	8,886,729	_
	691,783	_	691,783	_
	37,991	23,139	61,130	306
	42,370	-	42,370	-
	12	13,202	13,214	1,418
	34,648	-	34,648	-
	92,700	(92,700)	_	-
	12,541,758	(56,359)	 12,485,399	1,724
	3,330,961	1,768,624	5,099,585	(39,821)
	63,643,171	24,972,704	 88,615,875	 277,125
_\$	66,974,132	\$ 26,741,328	\$ 93,715,460	\$ 237,304

## CITY OF YANKTON, SOUTH DAKOTA BALANCE SHEET

#### BALANCE SHEET Governmental Funds December 31, 2014

Decembe	ecember 31, 2014			
				Special
				Capital
		General	lm	provements
Assets				p. 0 / 0/// 0/// 0
Cash and Cash Equivalents	\$	4,824,429	S	4,889,704
Receivables (Net where applicable, of	Ψ	7,027,720	Ψ	4,000,704
allowance for uncollectibles):				
,		20.042		
Taxes		28,942		-
Accounts		112,099		-
Special Assessments		19,547		-
Due from Other Funds		281,109		2,048,201
Due from Other Governmental Agencies		691,632		400,707
Advances to Other Funds		1,348,538		59,058
Property Held for Resale, At Cost		23,414		-
Restricted Assets:				
Cash and Cash Equivalents		245,514		
Deposits		270,270		_
Total Assets		7,845,494		7,397,670
10(a) 7(330(3		7,040,404		7,007,070
<u>Liabilities</u>				
Accounts Payable		270,118		23,650
Accrued Wages		298,409		-
Unearned Revenue		7,028		-
Due to Other Funds		27,046		-
Customer Deposits		820		_
Advances from Other Funds		59.058		_
Total Liabilities		662,479		23,650
Total Elabilities		002,470		20,000
Deferred Inflows of Resources				
		20.042		
Unavailable revenue- property taxes		28,942		-
Unavailable revenue- special assessments		19,547		
Unavailable revenue- other taxes		196,190		71,560
Unavailable revenue- other		45,213		
Total Deferred Inflows of Resources		289,892		71,560
Fund Balances				
Non-Spendable:				
Perpetual Care				_
Cumulative Reserve-SDPAA		270,270		_
Property Held for Resale		23,414		_
Long Term Advances		1,348,538		-
Restricted:		1,340,330		-
Debt Service		-		-
Lodging Sales Tax		-		-
Capital Projects		245,514		-
Perpetual Care		-		-
Other Purposes		-		-
Committed:				
Special Capital Improvements (sales tax)		_		7,302,460
Assigned:				.,,
Capital Projects		_		_
Unassigned		5,005,387		
				7 302 460
Total Fund Balances (Deficits)		6,893,123		7,302,460
Total Liabilities, Deferred Inflows of Resources,	•	7.045.404	_	7.007.070
and Fund Balances (Deficits)	\$	7,845,494	\$	7,397,670

Public Improvement	TID #5	Other Governmental Funds	Total Governmental Funds
\$ 6,550	\$ 818	\$ 1,449,925	\$ 11,171,426
_	-		28,942
-	-	979	113,078
-	-	113,688	133,235
-	-	-	2,329,310
8,316	-	123,118	1,223,773
	-	-	1,407,596
1,959,378	-	-	1,982,792
-	-	153,247	398,761
	<u> </u>		270,270
1,974,244	818	1,840,957	19,059,183
8,316	118,727	23,657	444,468
-	-	27,291	325,700
19,600	-	-	26,628
2,021,154	-	-	2,048,200
-	-	-	820
-	1,348,538	-	1,407,596
2,049,070	1,467,265	50,948	4,253,412
: <del>-</del> 2	-	_	28,942
-	-	77,606	97,153
1,766	-	9,327	278,843
-	-	_	45,213
1,766		86,933	450,151
		50,000	50,000
	-	50,000	50,000 270,270
1,959,378	-	-	1,982,792
1,555,576	-	-	1,348,538
-	-	194,818	194,818
-	-	888,955	888,955
-	-	105 720	245,514
-	_	105,739 238,459	105,739 238,459
		250,455	200,400
-	-	-	7,302,460
-	-	225,105	225,105
(2,035,970)	(1,466,447)	-	1,502,970
(76,592)	(1,466,447)	1,703,076	14,355,620
\$ 1,974,244	\$ 818	\$ 1,840,957	\$ 19,059,183



# CITY OF YANKTON, SOUTH DAKOTA RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION December 31, 2014

Amounts reported for Governmental Activities in the Statement of Net Position are different because:

Amounts reported for Governmental Activities in the Statement of Net Position are different because:	
Total Fund Balance - Governmental Funds (page 18)	\$ 14,355,620
Infrastructure, property, and equipment used in governmental activities are not financial resources and, therefore, are not reported in the funds	56,709,832
Deferred revenues that do not provide current financial resources for governmental activities	450,151
Accrued expenses from the balance sheet that do not require current financial resources for governmental activities	(13,904)
Prepaid expenses are reported in the governmental activities but are not reported in the funds as they do not provide current economic resources.	112,726
Long-term liabilities, such as Bonds and Notes Payable as well as Capital Leases and Accrued Compensated Absences are not due and payable in the current period and therefore are not reported in the funds	(4,720,542)
Other Post Employment Benefit Liabilities are not due and payable in the current period and therefore are not reported in the funds	(176,109)
Internal Service Funds are used by management to charge the costs of certain activities, such as the central garage to individual funds. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net position.	256,358
Total Net Position - Governmental Activities (page 14)	\$ 66,974,132

### CITY OF YANKTON, SOUTH DAKOTA

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES Governmental Funds

#### For the Year Ended December 31, 2014

	General		Special Capital Improvements		Public Improvement	
Revenue:					,	
Property Taxes	\$	2,554,178	\$	-	\$	_
Sales and Other Taxes		5,281,489		3,584,853		_
Special Assessments		-		-		_
Licenses and Permits		367,941		_		-
Intergovernmental		443,574		_		66,367
Charges for Services		3,040,815		-		100
Fines and Forfeits		11,963		_		-
Gain on Sale of Land		60,208		_		_
Interest on Investments		10,319		24,162		2
Contributions		1,165				_
Miscellaneous		50,092		_		2,000
Total Revenue		11,821,744		3,609,015		68,469
Ourself Francis Althouse						
Current Expenditures: General Government		4 720 402				
		1,730,403		-		-
Public Safety		2,487,488		-		-
Public Works		2,682,178		-		-
Culture and Recreation		2,311,316		_		-
Community Development		-		-		22,061
Capital Outlay:		050.044		0 747 707		
Public Works		252,644		2,717,787		86,353
Culture and Recreation		159,328		-		-
General Government		36,702		_		-
Public Safety		454,053		-		-
Debt Service		195,672				
Total Expenditures		10,309,784		2,717,787		108,414
Excess (Deficiency) of Revenues Over Expenditures		1,511,960		891,228		(39,945)
Other Financing Sources (Uses):						
Proceeds From Sale of Fixed Assets		36,168		-		-
Transfers In		431,816		-		-
Transfers Out		(560,483)		(268,803)		-
Total Other Financing Sources (Uses)		(92,499)		(268,803)		-
Net Change in Fund Balance		1,419,461		622,425		(39,945)
Fund Balances (Deficits)-Beginning of Year		5,473,662		6,680,035		(36,647)
Fund Balances (Deficits)- End of Year	\$	6,893,123	\$	7,302,460	\$	(76,592)

#### **EXHIBIT 4**

	TID #5	Gov	Other vernmental Funds	Total Government Funds	
•	4.47.000	•	57.750	•	0.750.000
\$	147,296	\$	57,758	\$	2,759,232
	-		711,215		9,577,557
	-		35,240		35,240
	-		407.000		367,941
	-		107,093		617,034
	-		48,969		3,089,884
	-		-		11,963
	-		2 500		60,208
	-		3,509 14,506		37,992
	-		1,400		15,671
	147,296		979,690		53,492 16,626,214
	147,290		979,090		10,020,214
	2		_		1,730,403
	024		510,453		2,997,941
	-		57,758		2,739,936
	_		109,040		2,420,356
	436,817		325,702		784,580
	-		33,109		3,089,893
	-		10,959		170,287
	) <del>-</del> 5		-		36,702
	1,50		-		454,053
			195,465		391,137
	436,817		1,242,486		14,815,288
	(289,521)		(262,796)		1,810,926
					20.400
	-		700 010		36,168
	(100 765)		788,810		1,220,626
	(192,765)		(105,875)		(1,127,926)
	(192,765)		682,935		128,868
	(482,286)		420,139		1,939,794
	(984,161)		1,282,937		12,415,826
\$	(1,466,447)	\$	1,703,076	\$	14,355,620



#### CITY OF YANKTON, SOUTH DAKOTA

#### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For the Year Ended December 31, 2014

Amounts reported to	governmental activities	in the statement of acti	villes are different because.

Amounts reported for governmental activities in the statement of activities are different because:		
Net change in fund balances - total governmental funds (page 21)		\$ 1,939,794
Governmental funds report capital outlays, including infrastructure, as expenditures. However, in the statement of activities, the cost of those assets is capitalized and allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation expense in the current year:		
Expenditures for capital assets Depreciation Expense	\$ 2,993,371 (2,537,537)	455,834
Capital Contributions reported in the Statement of Activities that do not provide current financial resources and are not reported as revenues in the funds.		548,477
Revenues reported in the funds that are not available to provide current financial resources:		30,725
Accrued interest expense that does not require current financial resources:		466
Governmental funds report special assessments as revenue when it becomes available, but the statement of activities includes special assessments as revenue when levied.		(23,660)
Governmental funds report the proceeds from the sale of fixed assets as revenue, whereas the statement of activities reports the gain on the sale of fixed assets. This is the effect on the change in net position on the statement of activities.		(1,521)
Internal service funds are used by management to charge the costs of certain activities, such as the central garage to individual funds. The net revenue (expense) of the internal service funds is reported with governmental activities.		(45,618)
Prepaid insurance is not reported in the governmental funds as it is not available to provide current financial resources:		8,025
The effect of bond issuance premiums are shown in the governmental funds when new debt is issued, whereas, these amounts are deferred and accreted in the Statement of Activities:		580
Other Post-Employment Benefits that do not require current financial resources.		233,586
Compensated absences that do not require current financial resources.		(25,727)
The repayment of the principal of bonded long-term debt consumes the current financial resources of governmental funds without affecting the net assets. The statement of activities does not reflect the payment of principal on bonded long-term debt. The principal paid on bonded		
long-term debt during the current year was:		210,000
Change in net position of governmental activities (page 16)		\$ 3,330,961

# CITY OF YANKTON, SOUTH DAKOTA STATEMENT OF NET POSITION Proprietary Funds December 31, 2014

*	Business-Type			
		Water	Wastev	vater
ASSETS				
Current Assets:				
Cash and Cash Equivalents	\$	6,147,983	\$ 2,1	98,049
Receivables (Net where applicable, of allowance	Ψ	0,147,300	Ψ 2,1	30,043
for uncollectibles):				
Accounts		532,547	3	91,108
Due from Other Governmental Agencies		002,047	3	31,100
Prepaid Insurance		18,875		22.007
Inventories		241,911		55,038
Total Current Assets		6,941,316		66,202
Noncurrent Assets:		0,541,510	2,1	00,202
Restricted Assets:				
Cash and Cash Equivalents		_		_
Land		128,117		66,666
Construction in Progress		2,010,795		38,156
Infrastructure, Property and Equipment, Net		2,010,130	3	00, 100
of Accumulated Depreciation		13,800,822	8.6	34,957
Total Noncurrent Assets		15,939,734		39,779
Total Assets		22,881,050		05,981
		22,001,000	12,0	00,001
LIABILITIES				
Current Liabilities:				
Accounts Payable		367,648	2	74,847
Accrued Wages		32,525		25,166
Accrued Interest Payable		45,767		34,868
Accrued Compensated Absences		8,053		5,357
Revenues Collected in Advance		-,		_
Due to Other Funds		-		_
Revenue Bonds Payable- Current		402,135	70	60,410
Total Current Liabilities		856,128		00,648
Noncurrent Liabilities:				·
Revenue Bonds Payable		6,085,294	5,3	41,025
Accrued Compensated Absences		45,634		30,356
Estimated Postemployment Benefit Obligation		18,862		20,100
Total Noncurrent Liabilities		6,149,790	5,39	91,481
Total Liabilities		7,005,918		92,129
NET POSITION				
NET POSITION		0.450.005	0.44	20 244
Net investment in capital assets,		9,452,305	3,1	38,344
Restricted for:  Debt Service				
Unrestricted		6 400 007	0.0	- 75 500
Total Net Position	\$	6,422,827		75,508
TOTAL MOLE OSITION	<u> </u>	15,875,132	φ 5,5	13,852

#### **EXHIBIT 5**

	Business-Type		Governmental Activities-		
	Van Maior				
	Non-Major				Internal
Ente	erprise Funds		Totals	Se	rvice Fund
\$	1,217,082	\$	9,563,114	\$	47,573
	255,682		1,179,337		-
	04.500		05.004		10,982
	24,509		65,391		1,780
	48,562		445,511		144,473
	1,545,835		11,253,353		204,808
	24,021		24,021		-
	619,839		814,622		7,000
	-		2,548,951		-
	3,916,608		26,352,387		97,042
	4,560,468		29,739,981		104,042
	6,106,303		40,993,334		308,850
	56,399		698,894		36,569
	39,437		97,128		5,831
	546		81,181		-
	9,099		22,509		967
	66,938		66,938		-
	281,110		281,110		-
	17,603		1,180,148		-
	471,132		2,427,908		43,367
	200,682		11,627,001		_
	51,559		127,549		5,479
	30,586		69,548		3,646
	282,827		11,824,098		9,125
	753,959		14,252,006		52,492
	4,318,162		16,908,811		104,042
	23,475		23,475		_
	1,010,707		9,809,042		152,316
\$	5,352,344	\$	26,741,328	\$	256,358

## CITY OF YANKTON, SOUTH DAKOTA STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION Proprietary Funds

For the Year Ended December 31, 2014

	Business-Type			
	Water	Waste- water		
Operating Revenues:				
Charges for Services	\$ 4,825,847	\$ 3,104,815		
Operating Expenses:				
Personal Services	606,969	530,392		
Insurance	50,105	81,303		
Professional Services	121,625	60,510		
Tipping Fees	_	-		
State Fees	5,000	12,500		
Repairs and Maintenance	234,976	234,787		
Cost of Sales and Service	, .	- , · .		
Supplies and Materials	237,603	42,453		
Travel and Conference	1,748	1,769		
Utilities	272,664	236,505		
Billing and Administration	655,905	626,754		
Other Current Expenses	000,000	020,734		
Depreciation	644,244	1,070,929		
Depreciation		1,070,929		
Total Operating Expenses	2,830,839	2,897,902		
Operating Income (Loss)	1,995,008	206,913		
Non-Operating Income (Expense):				
Interest Income	14,690	5,394		
Donations	-	· -		
Gain (Loss) on Disposition of Assets	-	-		
Miscellaneous, net	3,242	2,105		
Interest Expense	(193,432)	(199,413)		
Miscellaneous Expense	(21)	(100,110)		
Total Non-Operating Income (Expenses)	(175,521)	(191,914)		
Total Holl Operating modifie (Expended)	(170,027)	(101,014)		
Income (Loss) Before Contributions and Transfers	1,819,487	14,999		
Transfers (Out)	(52,000)	(40,700)		
Capital Contributions	52,325	22,776		
Change in Net Position	1,819,812	(2,925)		
Net Position - Beginning	14,055,320	5,516,777		
Net Position - Ending	\$ 15,875,132	\$ 5,513,852		

## **EXHIBIT 6**

Business-Type			Governmental Activities-		
Non-Major Enterprise Funds			Totals		Internal rvice Fund
	irprise i unus		rouis		TVICC I dila
\$	2,623,125	\$	10,553,787	\$	746,348
	859,438		1,996,799		106,572
	24,583		155,991		-
	75,677		257,812		1,505
	139,759		139,759		-
	-		17,500		-
	304,395		774,158		9,555
	544,799		544,799		-
	68,740		348,796		617,785
	1,797		5,314		-
	56,691		565,860		19,097
	322,248		1,604,907		-
	-				22,577
	266,317		1,981,490		14,875
	2,664,444		8,393,185		791,966
	(41,319)		2,160,602		(45,618)
	3,055		23,139		_
	500		500		
	(10,963)		(10,963)		_
	7,355		12,702		_
	(6,891)		(399,736)		_
	, ,		(21)		-
	(6,944)		(374,379)		-
	(48,263)		1,786,223		(45,618)
	_		(92,700)		_
			75,101		
	(48,263)		1,768,624		(45,618)
	5,400,607		24,972,704		301,976
\$	5,352,344	\$	26,741,328	\$	256,358

## CITY OF YANKTON, SOUTH DAKOTA STATEMENT OF CASH FLOWS Proprietary Funds For the Year Ended December 31, 2014

For the Year Ended December 31, 2014	Busines	s-Type
	Dusines	s-1 ype
	Water	Waste- Water
CASH FLOWS FROM OPERATING ACTIVITIES:		
Cash Received from Customers	\$ 4,676,883	\$ 3,051,863
Cash Received from Interfund Services Provided	113,609	27,302
Cash Paid to Suppliers for Goods and Services	(1,773,779)	(1,091,983)
Cash Paid to Employees for Services	(620,073)	(535,182)
Cash Paid for Interfund Services	(16,390)	(34,454)
Other Nonoperating Revenues	3,221	2,105
Net Cash Provided (Used) from Operating Activities	2,383,471	1,419,651
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:		
Acquisition and Construction of Capital Assets	(1,296,631)	(267,719)
Proceeds from Sale of Fixed Assets	•	-
Principal Paid on Notes, Bonds and Leases	(387,223)	(739,608)
Interest Paid on Notes and Bonds	(195,700)	(204,459)
Net Cash (Used) by Capital and Related Financing Activities	(1,879,554)	(1,211,786)
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES:		
Due to Other Funds	•	-
Transfers (Out)	(52,000)	(40,700)
Net Cash Provided (Used) by Non-Capital Financing Activities	(52,000)	(40,700)
CASH FLOWS FROM INVESTING ACTIVITIES:		
Interest and Dividends on Investments	14,690	5,394
Net Cash Provided from Investing Activities	14,690	5,394
Net Increase (Decrease) in Cash and Cash Equivalents	466,607	172,559
Cash and Cash Equivalents at Beginning of Year	5,681,376	2,025,490
Cash and Cash Equivalents at End of Year	6,147,983	2,198,049
Reconciliation of Operating Income (Loss) to Net Cash Provided by Operating Activities		
cash volume sy operating realities		
Operating Income (Loss)	1,995,008	206,913
Adjustments to Reconcile Net Operating Income (Loss) to Net Cash		
Provided by Operating Activities:		
Depreciation	644,244	1,070,929
Other Non-Operating Income (Expense)	3,221	2,105
(Increase) Decrease in Assets:	(05.055)	
Accounts Receivable	(35,355)	(25,650)
Prepaid Expenses	(1,013)	(945)
Inventories	(34,140)	11,621
Increase (Decrease) in Liabilities:		
Accounts Payable	(175,390)	159,468
Accrued Wages	1,755	5,104
Accrued Compensated Absences	5,954	6,296
Estimated Postemployment Benefit Obligation	(20,813)	(16,190)
Unearned Revenue		-
Total Adjustments	388,463	1,212,738
Net Cash Provided by Operating Activities	2,383,471	1,419,651
Supplemental Schedule of Noncash Capital and Related Financing Activ		<b>.</b>
Developers and City Contribution of Capital Assets	52,325	22,776
Reconciliation of Cash and Cash Equivalents to the Balance Sheet:		
Cash and Cash Equivalents	6,147,983	2,198,049
Restricted Cash and Cash Equivalents	-	_, , , , , , , ,
	\$ 6,147,983	\$ 2,198,049

Busines	Governmental Activities-	
Nonmajor		Internal
Enterprise Funds	Totals	Service Fund
	* 40.000.070	
\$ 2,603,924	\$ 10,332,670	\$ 117,482
6,316	147,227	627,255
(1,342,241)	(4,208,003)	(679,218)
(893,969)	(2,049,224)	(107,776)
(207,178)	(258,022)	(2,034)
7,355	12,681	-
174,207	3,977,329	(44,291)
(177,645)	(1,741,995)	(1.101)
		(1,101)
43,500	43,500	•
(17,087)	(1,143,918)	-
(6,933)	(407,092)	
(158,165)	(3,249,505)	(1,101)
104,608	104,608	
_	(92,700)	_
104,608	11,908	
3,055	23,139	**
3,055	23,139	
400 705	700.074	445.000
123,705	762,871	(45,392)
1,117,398	8,824,264	92,965
1,241,103	9,587,135	47,573
1,211,100	0,007,100	17,070
(41,319)	2,160,602	(45,618)
000 047	4 004 400	44.075
266,317	1,981,490	14,875
7,355	12,681	-
(78,855)	(139,860)	(1,611)
(1,737)	(3,695)	(145)
900	(21,619)	, ,
900	(21,019)	33,032
(9,894)	(25,816)	(43,620)
(1,469)	5,390	478
1,632	13,882	2,944
(34,693)	(71,696)	(4,626)
65,970	65,970	
215,526	1,816,727	1,327
174,207	3,977,329	(44,291)
	75,101	-
	70,101	
1,217,082	9,563,114	47,573
24,021	24,021	
\$ 1,241,103	\$ 9,587,135	\$ 47,573

## **EXHIBIT 8**

## CITY OF YANKTON, SOUTH DAKOTA STATEMENT OF NET POSITION Fiduciary Funds December 31, 2014

	Agency Funds
Assets Cash and Cash Equivalents Prepaid Expenses Total Assets	\$26,650 26 26,676
Liabilities Accounts Payable Other Accrued Expenses Total Liabilities	473 26,203 26,676
Net Position Unrestricted	
Total Net Position	\$ -

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

## A. Reporting Entity

The City of Yankton was incorporated June 8, 1869, under the provisions of South Dakota Codified Law, as amended. The City operates under a Commission-Manager form of government.

The City's financial statements are prepared in accordance with U.S. generally accepted accounting principles (GAAP) that apply to governmental units. All funds created under the authority of the South Dakota Codified Law, the operations of which are under the control of the City's governing body, and by financial reporting standards for governmental units are included herewith. The Governmental Accounting Standards Board is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations). The more significant accounting policies established in GAAP and used by the City are discussed below.

The reporting entity of the City of Yankton consists of the primary government (which includes all of the funds, organizations, institutions, agencies, department and offices that make up the legal entity, plus those funds for which the primary government has a fiduciary responsibility, even though those fiduciary funds may represent organizations that do not meet the criteria for inclusion in the financial reporting entity); those organizations for which the primary government is financially accountable: and other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the financial reporting entity's financial statements to be misleading or incomplete.

Component units are legally separate organizations for which the elected officials of the primary government are financially accountable. The City is financially accountable if its Governing Board/City Commission appoints a voting majority of another organization's governing body and it has the ability to impose its will on that organization, or there is a potential for that organization to provide specific financial benefits to, or impose specific financial burdens on, the City (primary government). The City may also be financially accountable for another organization if that organization is fiscally dependent on the City.

Proprietary Fund-type Discretely Presented The Yankton Housing and Redevelopment Commission is a proprietary fund-type discretely presented component unit of the City of Yankton. In October of 1994, the City of Yankton adopted a resolution to establish the Yankton Housing and Redevelopment Commission to administer the United States Department of Housing and Urban Development, Section 8 Existing Certificate, Voucher, and Moderate Rehabilitation Program. The program became operational in November 1994. The governing board of the commission is made up of five residents of the City of Yankton who have been appointed by the Mayor of the City of Yankton and with the approval of the City Commission. The City of Yankton retains the statutory authority to approve or deny or otherwise modify the Commission's plans to construct low-income housing units, or to enter into any housing development involving the use of eminent domain, which gives the City the ability to impose its will on the Commission. The report may be obtained by writing to the Yankton Housing and Redevelopment Commission, PO Box 176, Yankton, South Dakota 57078.

Joint Ventures A joint powers agreement between the City of Yankton, City of Vermillion, Yankton County and Clay County was adopted. The purpose of this agreement is to provide for the joint ownership, administration and operation of a solid waste disposal and recycling system including; a solid waste transfer station or stations, the transportation of solid waste, a sanitary landfill licensed by the State of South Dakota, a recycling program and facilities, establishing and collecting such fees as are necessary to support the joint operation and such other operations and facilities as are necessary to exercise the primary responsibilities established under the joint powers agreement. It is not the purpose of the agreement to create a separate entity. The membership of the Advisory Board consists of: one member of the governing body of each participating government, the city managers

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (CONTINUED)

of the Cities of Yankton and Vermillion, and one citizen chosen by each participating governing body. The undivided interest in the joint agreement is reported as Joint Power Landfill as an enterprise fund. A separately issued financial statement for the joint venture is not issued.

#### B. Basic Financial Statements - Government-Wide Statement

The City's basic financial statements include both government-wide (reporting the City as a whole) and fund financial statements (reporting the City's major funds). Both the government-wide and fund financial statements categorize primary activities as either governmental or business-type. The City's general, special revenue, debt service, and capital project funds are classified as governmental activities. The City's internal service fund is classified as a governmental-type activity.

In the government-wide Statement of Net Position, both the governmental and business-type activities columns (a) are presented on a consolidated basis by column, and (b) are reported on the full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The City's net positions are reported in three parts – net investment in capital assets; restricted net position; and unrestricted net position. The City first uses restricted resources to finance qualifying activities for which both restricted and unrestricted resources are available.

The Government-wide Statement of Activities reports both the gross and net cost of each of the City's functions (general government, public works, public safety, health & welfare, culture & recreation, community development) and business-type activities. The functions are supported by general government revenues and related program revenues, operating grants and capital grants. Program revenues must be directly associated with the function or a business-type activity. Operating grants include operating-specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants.

The City does not allocate indirect costs. Certain expenses of the City are accounted for through an internal service fund on a cost-reimbursement basis.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements.

This government-wide focus is more on the sustainability of the City as an entity and the change in the City's net assets resulting from the current year's activities.

#### C. Basis of Accounting

Basis of accounting refers to the point when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. It relates to the timing of the measurements made, regardless of the measurement focus applied.

Accrual basis of accounting is used for all activities in the government-wide financial statements and for the proprietary and fiduciary activities in the fund financial statements. Revenues are recognized when earned and expenses are recognized when incurred.

Modified accrual basis of accounting is used by all governmental funds in the fund financial statements. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). "Measurable" means

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (CONTINUED)

the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The government considers property taxes as available if they are collected within 30 days after year-end. A 30-day availability period is also used for revenue recognition for all other governmental fund revenues. The exception to this would be for receivables derived from reimbursement grant arrangements where the revenue would be recognized in the same period as the expenditure.

Expenditures are recorded when the related fund liability is incurred. An exception to this general rule is that principal and interest on general obligation debt, if any, is recognized when due.

Those revenues susceptible to accrual are property taxes, assessments, and intergovernmental revenues. Licenses, fines and permits are not susceptible to accrual because generally they are not measurable until received in cash.

#### D. Fund Accounting

The accounts of the City are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues or receipts, and expenditures or expenses, as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

The emphasis in fund financial statements is on the major funds in either the governmental or business-type activities categories. Nonmajor funds by category are summarized into a single column. GASB No. 34 sets forth minimum criteria for the determination of major funds. The City can electively add a fund, as a major fund, which have a specific community focus. The nonmajor funds are combined in a column in the fund financial statements. The various funds reported in the financial statements are grouped into fund types as follows:

<u>Governmental Fund Types</u> – The focus of the governmental funds' measurement (in the fund statements) is upon the determination of financial position and changes in financial position (sources, uses and balances of financial resources) rather than upon net income. The following is a description of the governmental fund types of the City:

General Fund – The General fund is the general operating fund of the City. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

<u>Special Revenue Funds</u> - The Special Revenue funds account for the proceeds of specific revenue sources that are legally restricted to expenditure for specific purposes (not including expendable trusts or major capital projects).

<u>Debt Service Fund</u> - The Debt Service fund accounts for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs not being financed by proprietary or nonexpendable trust funds.

<u>Capital Project Funds</u> - The Capital Project funds account for the acquisition of fixed assets or construction of major capital projects not being financed by Proprietary Funds or Fiduciary Funds.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (CONTINUED)

<u>Permanent Fund</u> – Account for resources that are legally restricted to allow the earnings (and not principal) to be used to support the government's programs.

<u>Proprietary Fund Types</u> – The focus of proprietary fund measurement is upon determination of operating income, changes in net position, financial position, and cash flows. Operating revenues and expenses are distinguished from non-operating revenues and expenses. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses. The principal operating revenues of enterprise funds are charges to customers for services. Operating expenses consist of cost of sales and services, administrative expenses and depreciation on capital assets.

<u>Enterprise Funds</u> - Enterprise funds are used to account for those operations (a) that are financed and operated in a manner similar to private business or enterprises, where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

<u>Internal Service Funds</u> - Internal Service funds account for operations that provide services to other departments or agencies of the government, or to other governments, on a cost-reimbursement basis.

The City's internal service funds are presented in the proprietary fund financial statements. Because the principal users of the internal services are the City's governmental activities, the financial statements of the internal service funds are consolidated into the governmental column when presented in the governmental-wide financial statements. To the extent possible, the cost of these services is reported in the appropriate functional activity.

A description of the City's internal service funds are as follows:

<u>Central Garage Fund</u> – To account for the cost of supplying the fuel, repairs and maintenance of equipment used by all City departments, and fuel for the Yankton County automotive equipment. All purchases are billed at cost plus nominal overhead to defray administrative, equipment and shop maintenance and depreciation costs.

<u>Copies and Postage</u> – This fund has been established to record all charges for copies and postage by all departments prior to allocating these charges to the respective departments.

<u>Fiduciary Fund Types</u> – Fiduciary funds are used to report assets held in an agency or custodial capacity for others and therefore not available to support City programs. Since agency funds are custodial in nature, they do not involve the measurement of results of operations and are not incorporated into the government-wide financial statements.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (CONTINUED)

The City has the following agency funds:

<u>Employee Benefits</u> – This fund has been established as a clearing account used to account for withholding of taxes, insurance, flex plan and retirement from the employees' payroll, and the corresponding City match.

<u>Sales Tax</u> – This fund has been established to record taxes collected for remittance to the State of South Dakota on taxable operations of the City.

The City reports the following major governmental funds:

<u>General Fund</u> – See the description above. The General Fund is always considered to be a major fund.

Special Revenue Fund:

<u>TID #5</u> – This fund accounts for collection of property taxes and expenditures related to tax rebates and the servicing of debt related to economic development projects within the District.

Capital Projects Funds:

<u>Special Capital Improvement Fund</u> — This Fund is used to account for the revenues and expenditures of the additional one percent (1%) sales and use tax. All revenues received from the collection of the tax are used only for the purpose of capital improvements, land acquisition, debt retirement for a joint building project with the city school district including parking, street improvements, and utility improvements attendant thereto, and for street construction and storm sewer improvements.

<u>Public Improvement</u> – This fund is used for present and future public improvements that are grant related or pass-through grants.

The City reports the following major enterprise funds:

Water Fund – This fund is used to account for water service to the residents of the City.

Wastewater Fund – This fund is used to account for wastewater collection service for residents.

#### E. Cash and Investments

The City combines all cash to participate in an entity-wide cash and investment pool except for specific bond indenture investments required to be separately invested. In general, SDCL 4-5-6 permits municipal funds to be invested in (a) securities of the United States and securities guaranteed by the United States government either directly or indirectly, including, without limitations, United States treasury bills, notes, bonds, and other obligations issued or directly or indirectly guaranteed by the United States government, or otherwise directly or indirectly backed by the full faith and credit of the United States government; provided that, for other than permanent, trust, retirement, building, and depreciation reserve funds, such securities shall either mature within eighteen months from the date of purchase or be

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (CONTINUED)

redeemable at the option of the holder within eighteen months from the date of purchase; of (b) repurchase agreements fully collateralized by securities described in (a) and meeting the requirements of SDCL 4-5-9, if the repurchase agreements are entered into only with those primary reporting dealers that report to the Federal Reserve Bank of New York and with the one hundred largest United States commercial banks, as measured by domestic deposits; or (c) in shares of an open-end, no-load fund administered by an investment company registered under the Federal Investment Company Act of 1940, whose shares are registered under the federal Securities Act of 1933 and whose only investments are in securities described in (a) and repurchase agreements described in (b). The component unit maintains their own cash.

The City's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition. All short-term cash surpluses are maintained in a cash and investment pool and allocated to each fund based on month-end deposit and investment balances.

Deposits are reported at cost, plus interest, if the account is of the add-on type.

The City uses the following methods of determining the reported amounts.

Type

Non-negotiable Certificates of Deposit U.S. Treasury Notes, State and Local Government Series

Method

Cost
Fair Value Determined based on
Quoted Market Price

#### F. Cash Flows

The City pools its cash resources for depositing and investing purposes. The proprietary funds essentially have access to their cash resources on demand. The component unit maintains their own cash and is not part of the City's pool.

#### G. Short-Term Interfund Receivables/Payables

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due from other funds" or "due to other funds" on the balance sheet.

#### H. Advance to Other Funds

Noncurrent portions of long-term interfund loans are reported as advances and are offset equally by a non-spendable fund balance, which indicates that they do not constitute expendable available financial resources and therefore are not available for appropriation.

#### I. Inventories

Inventories are valued at cost, which approximates market, using the first-in/first-out (FIFO) method. In the government-wide financial statements and proprietary fund statements, inventory is recorded as an asset at the time of purchase, and charged to expense as it is consumed. In the governmental fund financial statements, purchases of inventory items are recorded as an expenditure at the time individual inventory items are purchased. Reported inventories are equally offset by a "non-spendable" fund balance classification, which indicates that they do not constitute "available spendable resources" even though they are a component of net current assets.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (CONTINUED)

The only governmental fund inventory recorded is that of the General Fund and Public Improvement Fund, which consists of commercial, residential, and industrial land held for resale.

#### J. Deferred Outlfow/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. The City currently has no items that qualify for reporting in this category.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflow of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The government has only one type of item, which arises only under a modified accrual basis of accounting, that qualifies for reporting in this category. Accordingly, the item, *unavailable revenue*, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from four sources: property taxes, special assessments, other taxes and other income. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

#### K. Restricted Assets

Certain proceeds of bond issues, as well as certain resources set aside for their repayment, are classified as restricted assets on the balance sheet because their use is limited by applicable bond covenants. Part of the proceeds from cemetery lot sales are permanently set aside in the perpetual care account as required by state statutes, and only income from the restricted investments are used for care and maintenance of the cemetery.

#### L. Compensated Absences

City employees accumulate a limited amount of earned but unused vacation and compensation time hours for subsequent use or for payment upon termination, death or retirement. This liability as well as the corresponding employee benefits, is recorded when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental fund financial statements only for the portion which is expected to be liquidated with expendable available financial resources. This amount normally consists of payments to employees who had resigned or retired at year end, but had not yet been compensated for the accrued absences. The compensated absences liability has been computed based on rates of pay in effect at December 31, 2014. The compensated absences liability attributable to the governmental activities will be paid primarily by the General Fund, with small portions being paid by the Central Garage. All accrued sick leave time accumulated is forfeited upon separation from service. Such amounts therefore do not constitute a liability. Sick leave earned over maximum accumulation is paid for, on the basis of one hour pay for each two hours earned, with the first pay day in the next January. These amounts have been accrued at year end.

#### M. Amortization of Bond Discounts and Premiums

For governmental fund types, bond premiums and discounts, are recognized during the current period. Bond proceeds are reported as other financing sources net of the applicable premium or discount. For proprietary fund types, bond premiums and discounts, are deferred and amortized over

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (CONTINUED)

the life of the bonds based on interest expense which approximates the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

#### N. Equity Classifications

Government-wide Financial Statements:

Equity is classified as Net Position and is displayed in three components:

- Net Investment in Capital Assets Consists of capital assets, including restricted capital assets, net of accumulated depreciation (if applicable) and reduced by the outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition construction or improvement of those assets.
- 2. Restricted Net Position Consists of net position with constraints places on their use either by (a) external groups such as creditors, grantors, contributors, or laws and regulations of other governments: of (b) law through constitutional provisions or enabling legislation.
- 3. Unrestricted Net Position All other net position that do not meet the definition of "restricted" or "net investment in capital assets".

#### O. Application of Net Position

It is the City's policy to first use restricted net position, prior to the use of unrestricted net position, when an expense is incurred for purposes for which both restricted and unrestricted net positions are available.

#### P. Fund Equity

Governmental fund equity is classified as fund balance, and may distinguish between "Nonspendable", "Restricted", "Committed", "Assigned", and "Unassigned" components. Proprietary fund equity is classified the same as in the government-wide financial statements.

In accordance with Government Accounting Standards Board (GASB) No.54, Fund Balance Reporting and Governmental Fund Type Definitions, the Municipality classifies governmental fund balances as follows:

- <u>Nonspendable</u> includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual constraints.
- Restricted includes fund balance amounts that are constrained for specific purposes which are
  externally imposed by providers, such as creditors or amounts constrained due to constitutional
  provisions or enabling legislation.
- Committed includes fund balance amounts that can only be used for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority and does not lapse at year-end.
- <u>Assigned</u> includes fund balance amounts that are intended to be used for specific purposes that
  are neither considered restricted or committed. Fund Balances may be assigned by action of the
  City Commission.
- <u>Unassigned</u> includes positive fund balance within the General Fund which has not been classified within the above mentioned categories and negative fund balances in other governmental funds.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (CONTINUED)

The Municipality uses restricted / committed amounts first when both restricted and unrestricted fund balance is available unless there are legal documents / contracts that prohibit doing this, such as a grant agreement requiring dollar for dollar spending. Additionally, the Government would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

#### Q. Fixed Assets

Assets with an initial individual cost of \$500 or more are considered capital assets. Property and equipment are valued at historical cost or estimated historical cost if actual historical cost is not available. Contributed assets are reported at their fair value as of the date received. Additions, improvements, and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Infrastructure has been retroactively capitalized using historical or estimated historical cost as required by GASB 34. Depreciation on all assets is provided on the straight-line basis over the following estimated lives:

Land Improvements	30 Years
Buildings and Structures	10 - 50 Years
Machinery and Equipment	5 – 25 Years
Infrastructure	15 - 75 Years

Interest costs for capital-asset construction within enterprise funds are capitalized. Interest costs incurred during 2014 were \$596,862 of which \$18,450 has been capitalized.

#### NOTE 2 - CASH AND CASH EQUIVALENTS

The City maintains a cash and investment pool that is available for use by all funds. Earnings from the pooled investments are allocated monthly to each participating fund based on the month-end cash balances. Various restrictions on deposits and investments are imposed by statutes. These restrictions are summarized below:

<u>Deposits</u> – The municipal deposits are made in qualified public depositories as defined by SDCL 4-6A-1, 9-22-6, 9-22-6.1 and 9-22-6.2. Qualified depositories are required by SDCL 4-6A-3 to maintain at all times, segregated from their other assets, eligible collateral having a value equal to at least 100 percent of the public deposit accounts which exceed deposit insurance such as the FDIC and NCUA. In lieu of pledging eligible securities, a qualified public depository may furnish revocable standby letters of credit issued by Federal Home Loan Banks accompanied by written evidence of that bank's public debt rating which may not be less than "AA" or better or a qualified public depository may furnish a corporate surety bond of a corporation authorized to do business in South Dakota.

At year-end, the City's deposits in banks were covered by federal depository insurance, and the accounts which exceeded FDIC coverage were properly collateralized per state statutes. The City's bank deposits, per banks, at December 31, 2014 were \$21,267,231. At year-end, the Yankton Housing and Redevelopment Commission's deposits were fully insured or collateralized.

<u>Investments</u> – The City's only investment during the year consisted of U.S. Treasury notes which were not held at year end. Credit and concentration risk disclosures are not necessary in accordance with GASB 40. At year end the Housing Commission had no investments.

#### NOTE 2 - CASH AND CASH EQUIVALENTS - (CONTINUED)

<u>Interest Rate Risk</u> – Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The City had no exposure to interest rate risk at year end.

#### **NOTE 3 - PROPERTY TAXES**

Property taxes attach as an enforceable lien on property as of January 1 of each year. Taxes are levied on or before October 1 and payable in two installments on or before April 30 and October 31 of the following year. The county bills and collects the city taxes and remits them to the City. City property tax revenues are recognized to the extent that they are used to finance each year's appropriations.

The City is permitted by state statute to levy the following amounts of taxes per \$1,000 of taxable valuation of the property in the City:

General Fund \$27
Bond Redemption Funds As Required by Bond Agreement
Judgment Fund (Upon Judgment Being Made) \$10

State statute allows the tax rates to be raised by special election of the voters.

#### NOTE 4 - ESTIMATED UNCOLLECTIBLE RECEIVABLES

An allowance for uncollectible taxes, utility accounts receivable and special assessments is provided based upon analysis of historical trends. The allowance for uncollectible receivables at December 31, 2014, consisted of the following:

	Utility Accounts Receivable		Accounts Assessment	
Fund: Infrastructure Improvement Revolving	\$	-	\$	42,000
Water Fund Wastewater Fund		15,394 13,504		-
Solid Waste Fund		10,341		
	\$	39,239	\$	42,000

## NOTE 5 - DUE FROM OTHER GOVERNMENTS

Amounts due from other governments at December 31, 2014, include the following:

	General	Public Improvement Fund	Special Capital Improvement Fund	Non-Major Governmental Funds
County Remitted Taxes	\$ 31,415	\$ -	\$ -	\$ -
County share of Senior Center and Others	4,729	-	-	35,974
County and Other Garage Charges	-	-	-	-
State Remitted Sales Tax	531,170	-	400,707	58,896
State Remitted Liquor and Other Taxes	22,902	-	-	-
State Road Aid	59,111	-	-	-
Federal Grants	22,471	8,316	-	20,700
Other	19,834	-	-	7,548
	\$ 691,632	\$ 8,316	\$ 400,707	\$ 123,118

	Internal Service	Total
County Remitted Taxes	\$ -	\$ 31,415
County share of Senior Center and Others	No.	40,703
County and Other Garage Charges	10,982	10,982
State Remitted Sales Tax	3 <b>.</b> €	990,773
State Remitted Liquor and Other Taxes	-	22,902
State Road Aid	-	59,111
Federal Grants	(4)	51,487
Other	-	27,382
	\$ 10,982	\$ 1,234,755

NOTE 6 - CAPITAL ASSETS

A summary of the changes in the capital assets for the year ended December 31, 2014, is as follows:

	Balance January 1, 2014	Additions	Deletions	Reclassification	Balance December 31, 2014
Governmental Activities:					
Capital assets not being depreciated:					
Land	\$ 3,497,853	\$ 7,086	\$ -	\$ -	\$ 3,504,939
Construction in Progress	5,945,025	405,240	2,733,628	-	3,616,637
Total capital assets not being depreciated	9,442,878	412,326	2,733,628	-	7,121,576
Capital assets being depreciated:					
Buildings & Structures/Infrastructure	61,715,495	4,600,413	302,762	-	66,013,146
Furniture & Equipment	13,654,471	1,268,538	261,600	(22,422)	14,638,987
Total capital assets being depreciated:	75,369,966	5,868,951	564,362	(22,422)	80,652,133
Less: Accumulated Depreciation for:					
Buildings & Structures/Infrastructure	21,209,289	1,737,843	302,762	4,959	22,649,329
Furniture & Equipment	7,778,699	814,569	255,381	(27,381)	8,310,506
Total Accumulated Depreciation	28,987,988	2,552,412	558,143	(22,422)	30,959,835
Total Capital Assets being depreciated, net	46,381,978	3,316,539	6,219	-	49,692,298
Governmental activities capital assets, net	\$ 55,824,856	\$ 3,728,865	\$ 2,739,847	\$ -	\$ 56,813,874

NOTE 6 - CAPITAL ASSETS - (CONTINUED)

	Balance January 1, 2014	Additions	Deletions	Reclassification	Balance December 31, 2014
Business-Type Activities:					
Capital Assets not being depreciated:					
Land	\$ 815,123	\$ -	\$ 501	\$ -	\$ 814,622
Construction in Progress	1,019,538	1,560,703	31,290		2,548,951
Total capital assets not being depreciated:	1,834,661	1,560,703	31,791	_	3,363,573
Capital Assets being depreciated:					
Buildings and Structures	51,124,000	106,391	-	-	51,230,391
Land Improvements	2,190,047	_		-	2,190,047
Furniture & Equipment	5,154,374	181,791	99,962	_	5,236,203
Total capital assets, being depreciated	58,468,421	288,182	99,962	_	58,656,641
,					
Less: Accumulated Depreciation for:					
Buildings and Structures	26,665,213	1,705,624	-	-	28,370,837
Land Improvements	55,677	3,106	-	-	58,783
Furniture & Equipment	3,647,874	272,760	46,000		3,874,634
Total Accumulated Depreciation	30,368,764	1,981,490	46,000	-	32,304,254
		· · · · · · · · · · · · · · · · · · ·			
Total Capital Assets, being depreciated, net	28,099,657	(1,693,308)	53,962	-	26,352,387
The second secon		\-\			
Business-type activities capital assets, net	\$ 29,934,318	\$ (132,605)	\$ 85,753	\$ -	\$ 29,715,960

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities:	
General Government	\$ 33,350
Community Development	2,259
Public Safety	242,393
Public Works	1,783,981
Culture & Recreation	490,429
Total depreciation expense - governmental activities	\$ 2,552,412

Depreciation expense of \$14,875 was charged to the Internal Service Fund and is included in the Public Works total shown above.

## NOTE 6 - CAPITAL ASSETS - (CONTINUED)

Business-Type Activities:	
Water	\$ 644,244
Wastewater	1,070,929
Solid Waste	56,577
Golf Course	60,286
Joint Powers Landfill	149,454
Total depreciation expense - business-type activities	\$ 1,981,490

A summary of changes in capital assets for the discretely presented component unit is as follows:

	_	Balance Jinning of Year	ļ	Additions	Deletion	s	Balance End of Year
Component Unit:							· · · · · · · · · · · · · · · · · · ·
Capital Assets, being depreciated Furniture & Equipment	\$	4,633	\$	2,000	\$	\$_	6,633
Total capital assets, being depreciated		4,633	_	2,000			6,633
Less: Accumulated Depreciation		4,633	_	67		<u>-</u> -	4,700
Component unit capital assets, net	\$	-	\$	1,933	\$	_ \$_	1,933

## Reconciliation of Net Investment in Capital Assets:

	Governmental Activities	Business-Type Activities
Land	\$ 3,504,939	\$ 814,622
Construction in Progress	3,616,637	2,548,951
Capital Assets (Net of Accumulated Depreciation)	49,692,298	26,352,387
Less: Revenue Bonds	-	12,807,149
Capital Leases	1,845,000	_
Net Investment in Capital Assets	\$ 54,968,874	\$ 16,908,811

#### NOTE 7 - COMMITMENTS

During the year ended December 31, 2014, the City had entered into several construction contracts totaling approximately \$14,940,907 of which approximately \$2,725,179 had been expended to date. The remaining balance will be paid as work progresses.

#### **NOTE 8 - CAPITAL LEASE**

The following is a summary of the Capital Lease Activity for the year:

	Beginning			Ending	
	Balance	_Additions_	Reductions	Balance	
Capital Leases Payable	\$1,945,000	\$ -	\$ (100,000)	\$1,845,000	

An agreement was entered with The First Dakota National Bank in Sioux Falls (Lessor/Trustee) for the financing to construct a new city fire station. The Declaration of Trust Agreement, the Lease-Purchase Agreement and Ground Lease Agreement between the City and The First Dakota National Bank along with the issuance of \$2,420,000 of Certificates of Participation were completed in February 2009. These agreements are evidence of the Bank's ownership interest in the lease-purchase assets with the City of Yankton. The City is the agent for the Bank for the construction of the fire station building. The bid was awarded and construction began on the fire station building in January 2009 and was completed in 2010. The interest rate on the Certificates of Participation varies from 2.10% to 5.00% and the lease payment terms match the terms of the certificates with final payment December 1, 2028. Property tax funds have been pledged to make the lease payments over the term of the lease.

The following is a schedule of future minimum lease payments under capital lease, together with the net present value of the minimum lease payments as of December 31, 2014.

Year Ending December 31,	Principal		nterest	Total		
2015	\$ 100,000	\$	84,080	\$	184,080	
2016	105,000		80,280		185,280	
2017	110,000		76,290		186,290	
2018	115,000		71,780		186,780	
2019	120,000		67,065		187,065	
2020 – 2024	670,000		250,795		920,795	
2025 – 2029	625,000		76,538		701,538	
Totals	\$1,845,000	\$	706,828	\$	2,551,828	

## **NOTE 9 - LONG-TERM DEBT**

## A. Bonds Payable/Notes Payable:

The following is a summary of debt transactions of the City for the year ended December 31, 2014 (in thousands of dollars):

	Governmental							
	2011 Sales Tax Bond	Water Revenue (SRF)	Wastewater Revenue (SRF)	Wast Refu	011 ewater inding onds	La Reven	t Power Indfill ue Loans IP) (RLA)	Total
Notes/Bonds Payable at January 1, 2014 Notes/Bonds Issued	\$ 2,505	\$ 6,875 -	\$ 3,581	\$	3,250	\$	235	\$ 16,446 -
Notes/Bonds Retired	(110)	(388)	(304)		(435)		(17)	(1,254)
Notes/Bonds Payable at December 31, 2014	\$ 2,395	\$ 6,487	\$ 3,277	\$	2,815	\$	218	\$ 15,192

Debt outstanding at December 31, 2014, is comprised of the following individual issues:

	Due Within One Year	Due After One Year	Total
2011 Sales Tax Revenue Bonds – Dated June 1, 2011, maturing December 1, 2012-2031, with an average interest rate of 3.71%. Funds were used to provide economic development incentives and are to be paid by the Debt Service Fund, using TID generated taxes.	\$ 110,000	\$ 2,285,000	\$ 2,395,000
2011 Wastewater Revenue Refunding Bonds – Dated April 1, 2011, maturing December 1, 2011-2020, with an average interest rate of 2.63%, paid by the Wastewater Fund.	445,000	2,370,000	2,815,000
Solid Waste Management Program (SWMP) and Regional Landfill Assistance (RLA) loans maturing June 1, 2012, June 1, 2025, and June 1, 2026 with an interest rate of 3% per annum, paid by the Joint Powers Landfill Fund.	17,603	200,682	218,285
Water Revenue Bonds (SRF) maturing October 1, 2023, July 15, 2029, April 15, 2031 and October 15, 2031 with interest rates of 3.5%, 3.25%, 3.0% and 3.0% per annum, paid by the Water Fund.	402,135	6,085,294	6,487,429
Wastewater Revenue Bonds (SRF) maturing October 1, 2023, with an interest rate of 3.5% per annum, paid by the Wastewater Fund.	315,410	2,961,100	3,276,510
Totals	\$1,290,148	\$ 13,902,076	\$ 15,192,224

#### NOTE 9 - LONG-TERM DEBT - (CONTINUED)

The governmental bonds are shown net of \$9,276 of unaccreted bond premiums and the business-type activity revenue bonds net of \$9,925 of unaccreted bond premiums on the Statement of Net Assets.

On May 11, 2009 the Board of Commissioners approved the issuance of, not to exceed \$3,000,000 of drinking water state revolving fund loans for various water improvements. At December 31, 2014, there had been \$2,542,146 drawn on this loan, with the remaining to be drawn as work progresses.

The City issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities and projects. General obligation bonds have been issued for the governmental-type activities and the business-type activities.

In April, 2011, the City issued \$4,325,000 of Wastewater Revenue Refunding Bonds, Series 2011B, which were used in addition to approximately \$285,000 of existing City funds to refund Clean Water State Revolving Loans #1 and #2. The 2011 bonds have an average interest rate of 2.63% and the bonds being refunded had an average interest rate of 4.68%. As a result of this refunding the City will reduce its debt service payments over the next ten years by \$635,867 and obtain an economic gain of \$839,610.

On November 25, 2014, the City issued not to exceed \$3,330,000 of Clean Water State Revolving Fund loans for sewer improvements. The bonds carry an interest rate of 3.0%. At December 31, 2014, no amounts had been drawn on the bonds.

On November 17, 2014, the City issued \$12,850,000 of Drinking Water State Revolving Fund Bonds, to be used to finance improvements to its system of waterworks. The bonds have an interest rate of 3%. As of December 31, 2014, no amounts had been drawn on the loan.

There are a number of limitations and restrictions contained in the various bond indentures. The City is in compliance with all significant limitations and restrictions.

#### B. Annual Debt Service Requirements

The annual requirements to amortize all debt outstanding as of December 31, 2014, including interest payments of \$3,373,661 are as follows:

Year
Ending
December

31	2011 Sales	Tax Bonds	Wastewate	r Revenue	Water F	Revenue
	Principal	Interest	Principal	Interest	Principal	Interest
2015	\$ 110,000	\$ 82,765	\$ 760,410	\$ 184,956	\$ 402,135	\$ 201,602
2016	115,000	80,565	776,595	164,871	415,365	188,373
2017	115,000	78,265	798,177	143,164	429,032	174,704
2018	120,000	75,850	825,170	119,671	443,151	160,585
2019	120,000	72,850	847,587	94,191	457,738	145,999
2020-2024	660,000	308,420	2,083,571	136,593	2,255,611	496,964
2025-2029	790,000	180,285	-	-	1,572,107	204,277
2030-2031	365,000	24,200		-	512,290	15,968
	\$2,395,000	\$ 903,200	\$6,091,510	\$ 843,446	\$6,487,429	\$ 1,588,472

NOTE 9 - LONG-TERM DEBT (CONTINUED)

Year Ending December 31		nt Power (RLA) (SV		Total					
	Pri	Principal Inte		terest	Principa	Principal		nterest	
2015	\$	17,603	\$	6,418	\$ 1,290,1	48	\$	475,741	
2016		18,135		5,885	1,325,0	95		439,694	
2017		18,683		5,337	1,360,8	92		401,470	
2018		19,248		4,773	1,407,5	69		360,879	
2019		19,831		4,191	1,445,1	56		317,231	
2020-2024		108,512		11,593	5,107,6	94		953,570	
2025-2029		16,273		346	2,378,3	80		384,908	
2030-2031		_		-	877,2	90		40,168	
_	\$	218,285	\$	38,543	\$15,192,2	24 \$	3	3,373,661	

## C. Accrued Compensated Absences and OPEB Liabilities

(32)		eginning Balance	A	dditions	Re	ductions	Ending Balance		Within e Year
Governmental Activities: Compensated Absences	\$	449,041	\$	359,233	\$	330,562	\$ 477,712	\$	71,657
Other Post Employment Benefit Obligation		417,968		-		238,213	179,755		-
Business-Type Activities: Compensated Absences		136,176		108,941		95,059	150,058		22,509
Other Post Employment Benefit Obligation		141,243		_		71,695	 69,548		
Total Accrued Compensated Absences and OPEB Liabilities	\$ ·	1,144,428	\$	468,174	\$	735,529	\$ 877,073	\$_	94,166

For the governmental activities, compensated absences and OPEB liabilities are primarily liquidated by the general fund, however, a small portion is also liquidated by the Central garage and dispatch funds.

#### **NOTE 10 - INTERFUND ASSETS/LIABILITIES**

The purpose of the City's interfund balances is to help finance short-term cash flow shortages of various funds. Individual short-term interfund receivable and payable balances at December 31, 2014 were as follows:

Interfund

Interfund

	Re	Receivables		Payables
Due From/To Other Funds:				
General Fund	\$	281,109	\$	27,046
Capital Projects – Special Capital Improvements		2,048,201		-
Capital Projects - Public Improvement		-		2,021,154
Non-major Enterprise Fund		-		281,110
•	\$	2,329,310	\$	2,329,310

## NOTE 10 - INTERFUND ASSETS/LIABILITIES - (CONTINUED)

As of December 31, 2014, long-term advances were as follows:

	l Re	Interfund Payables		
Advances From/To Other funds:				
General Fund	\$	1,348,538	\$	59,058
Special Capital Improvements		59,058		-
TID #5				1,348,538
	\$	1,407,596	\$	1,407,596

The long-term advances were used as internal financing for equipment purchases for the general fund and interim borrowing to the TID #5 fund until property tax revenues are available for repayment. Currently, the equipment loan carries a repayment term of ten years and interest rates of 6 percent and the TID loan is variable.

#### NOTE 11 - DEFICIT FUND BALANCES/RETAINED EARNINGS

As of December 31, 2014, the following funds had deficit fund balances:

Capital Projects:
Public Improvement Capital Project \$ 76,592

Special Revenue:
TID #5 1,466,447

The Public Improvement Capital Project Fund balance deficit will be funded through revenues obtained from future property transactions. TID #5 deficit will be refunded through future TID property tax collections.

#### **NOTE 12 - RETIREMENT PLAN**

All employees, except for part-time employees with less than twenty hours per week and temporary employees, participate in the South Dakota Retirement System (SDRS), a cost-sharing, multiple employer public employee retirement system established to provide retirement benefits for employees of the State of South Dakota and its political subdivisions. The SDRS provides retirement, disability, and survivor benefits. The right to receive retirement benefits vests after three years of credited service. Authority for establishing, administering, and amending plan provisions are found in South Dakota Codified Law 3-12. The SDRS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the SDRS, P.O. Box 1098, Pierre, SD 57501-1098, or by calling (605) 773-3731.

General employees are required by state statute to contribute 6 percent of their salary for a Class A member and 8 percent for Class B public safety members to the plan. State statute also requires the employer to contribute an amount equal to the employee's contribution. State statute also requires the employer to make an additional contribution in the amount of 6.2% for any compensation exceeding the maximum taxable amount for social security for general employees only. The City's share of contributions to the SDRS for the fiscal years ended December 31, 2014, 2013, and 2012 were \$403,645, \$406,399 and \$392,805 respectively, equal to the required contributions each year.

#### **NOTE 13 - TRANSFERS**

The following is a summary of transfers between funds:

	(	General .	Nor Gove	Total Transfer Out			
General	\$	-	\$	560,483	\$ 560,483		
Nonmajor Governmental		70,313		35,562	105,875		
Special Cap. Improvements		268,803		-	268,803		
TID #5		-		192,765	192,765		
Wastewater		40,700		-	40,700		
Water		52,000		-	52,000		
Transfer In	\$	431,816	\$	788,810	\$ 1,220,626		

#### Transfers are used to:

- 1. Move revenues from the fund that stature or budget requires to collect them to the fund that statue or budget requires to expend them.
- 2. To use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

During the year ended December 31, 2014, the City made the following one-time transfers:

Transfer from the Special Capital Improvement Fund to the General Fund of \$268,803 to pay the rebate to Menard's for half of sales tax payment.

Transfer to the Debt Service Fund from the TID #5 Fund of \$192,765 to fund the annual debt service on the 2011 sales tax bonds.

#### **NOTE 14 - RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the period ended December 31, 2014, the City managed its risks as follows:

<u>Employee Health Insurance</u>: The City purchases health insurance for its employees from a commercial insurance carrier.

<u>Liability Insurance</u>: The City joined the South Dakota Public Assurance Alliance (SDPAA), a public entity risk pool currently operating as a common risk management and insurance program for South Dakota local government entities. The objective of the SDPAA is to administer and provide risk to the members and to defend and protect the members against liability, to advise members on loss control guidelines and procedures, and provide them with risk management services, loss control and risk reduction information and to obtain lower costs for that coverage. The City's responsibility is to promptly report to cooperate with the SDPAA to resolve any incident which could result in a claim being made by or against the City. The City pays an annual premium, to provide liability coverage detailed below, under a claims-made policy and the premiums are accrued based on the ultimate cost of the experience to date of the SDPAA member, based on their exposure or type of coverage. The

#### NOTE 14 - RISK MANAGEMENT (CONTINUED)

City pays an annual premium to the pool to provide coverage for general liability, official's liability, auto liability, law enforcement liability, property, and boiler and machinery.

The agreement with the SDPAA provides that the above coverages will be provided to a \$2,000,000 limit. Member premiums are used by the pool for payment of claims and to pay for reinsurance for claims in excess of \$250,000 for property coverage and \$500,000 for liability coverage to the upper limit. A portion of the member premiums are also allocated to a cumulative reserve fund. The City would be eligible to receive a refund for a percentage of the amount allocated to the cumulative reserve fund on the following basis:

End of City's First Full Year	50%
End of City's Second Full Year	60%
End of City's Third Full Year	70%
End of City's Fourth Full Year	80%
End of City's Fifth Full Year	90%
End of City's Sixth Full Year and Thereafter	100%

As of December 31, 2014, the City has vested balance in the cumulative reserve fund of \$270,270.

The City does not carry additional insurance to cover claims in excess of the upper limit. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

<u>Worker's Compensation</u>: The City purchases liability insurance for worker's compensation from a commercial carrier.

<u>Unemployment Benefits</u>: The City provides coverage for unemployment benefits by paying into the Unemployment Compensation Fund established by state law and managed by the State of South Dakota.

There was no significant reduction in insurance coverage from the prior year. There were also no settlements, which exceeded insurance coverage in the past three years.

## NOTE 15 - VIOLATIONS OF FINANCE-RELATED LEGAL REQUIREMENTS

The City is prohibited by statute from spending in excess of appropriated amounts at the department/fund level. In 2014, expenditures exceeded appropriated amounts by \$1,414 in the Public Improvement Capital Project Fund.

#### NOTE 16 - OTHER POST EMPLOYMENT BENEFITS

Plan Description. The City of Yankton's Other Post-Employment Benefit Plan is a single-employer defined benefit healthcare plan administered by the Municipality. Under the plan an employee who has a minimum of 15 years' service and who has been insured through the City's group health insurance for a minimum of 5 years is eligible to continue with the City's health insurance plan until they reach the age of Medicare eligibility with the City paying 50% of the premium. The retiree's spouse may also continue on the City's plan with the City paying 50% of the premium. The retiree's spouse may also continue on the City's plan with the City paying 50% if the spouse was added to the group prior to retirement. Authority for providing such benefits are found in South Dakota Codified Law 6-1-16 and 9-14-35. Benefit provisions were established and may be amended by the City Board of Commissioners. Premiums are based on the full active employee premium rate. The plan does not issue separately stated standalone financial statements. Following January 1, 2014, no new retirees shall be admitted into the program.

Funding Policy. The contribution requirements of plan members and the City are established and may be amended by the City Board of Commissioners.

#### NOTE 16 - OTHER POST EMPLOYMENT BENEFITS (CONTINUED)

Annual OPED Cost and NET OPEB Obligation. The City's annual other post-employment benefit (OPEB) cost is calculated based on the annual required contribution. Because the Plan was terminated as of December 31, 2013, allowing no new participants, the liability was calculated based upon known premium costs for the 13 participants. The following table shows the components of the City's annual OPEB for the year, the amount actually contributed to the plan, and changes in the City's net OPEB obligation to the plan:

Annual required contribution	\$ 49,280
Interest on net OPEB obligation	-
Adjustment to annual required contribution	(306,594)
Annual OPEB cost	(257,314)
Contributions made	(52,595)
Decrease in net OPEB obligation	(309,909)
Net OPEB obligation – beginning of year	559,211
Net OPEB obligation – end of year	\$ 249,302

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for 2008 - 2014 was as follows:

Fiscal Year Ended	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
2008	\$ 289,513	24.02%	\$ 219,973
2009	289,511	24.02%	439,944
2010	289,511	24.02%	659,915
2011	(34,999)	-	626,349
2012	(34,995)	-	592,779
2013	(34,995)	-	559,211
2014	(257,314)	-	249,302

Funded Status and Funding Progress. The funded status of the plan as of December 31, 2014 as follows:

Accrued liability	\$ 249,302
Value of plan assets	 
Unfunded accrued liability	\$ 249,302
Funded ratio (value of plan assets/AL)	0%
Covered payroll (active plan members)	\$ 0
UAAL as a percentage of covered payroll	N/A

The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information about whether the value of plan assets are increasing or decreasing over time relative to the accrued liabilities for benefits.

The assumptions included an annual medical healthcare cost trend rate of 5%.

#### NOTE 17 - SAFETY CENTER AGREEMENT

The City of Yankton has entered into a lease agreement with Yankton County for space occupied in the County's Public Safety Center. The lease is an annual lease, set to renew January 1 of each year automatically unless notice is given by either party prior to June 1. The lease may be amended or canceled by either party acting in formal session.

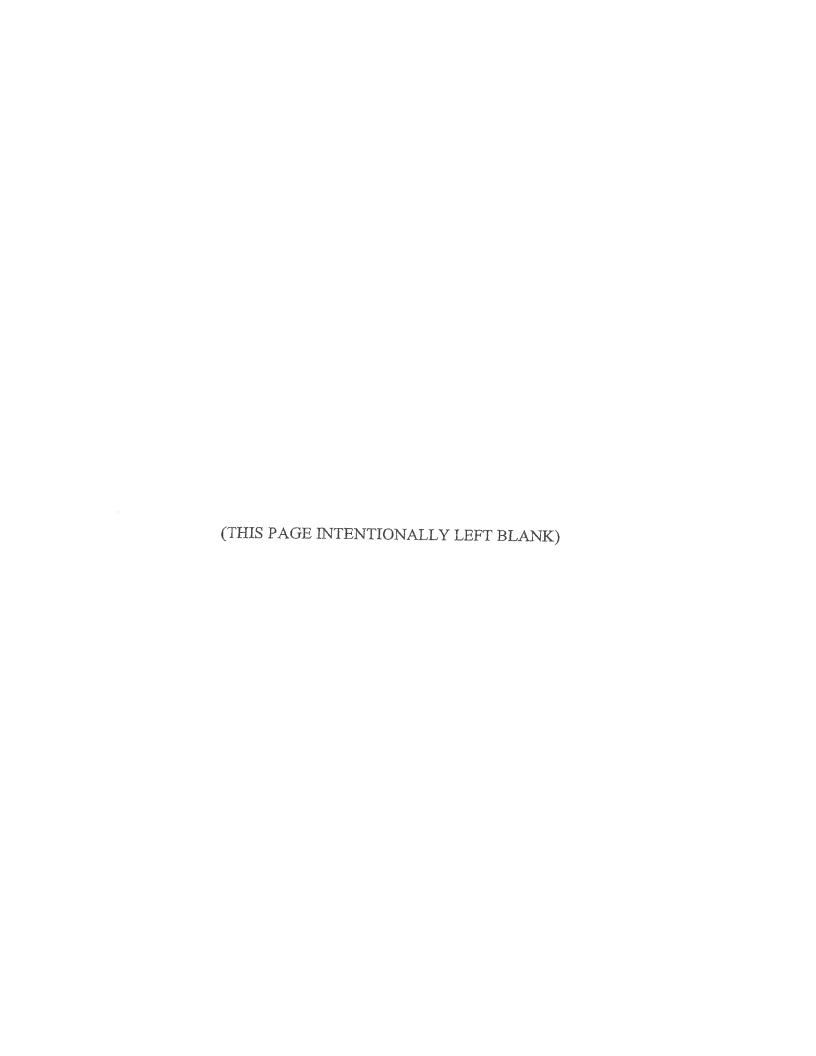
There are two components to the lease. The first being an operations and maintenance cost component in which the County and City will share the costs of operations and maintenance of the facility at a rate of 89.25% and 10.75% respectively. This percentage is based upon the actual square footage used by the City as well as one half of various mutually agreed upon shared areas. Changes to the space allocation will be reviewed each April, and any changes resulting in cost changes will be approved by both parties. The amount paid by the City to the County for 2014 for this component was \$34,955.

The second component is the capital improvement component. The City's payment for this component will be equal to the pro rata share of the debt service of the County's GO Bonds issued to finance the Safety Center Addition as determined by the space occupied by the City Police Department, one-half of the dispatch area, and one-half of any other mutually agreed upon areas. This percentage will be determined by using actual construction costs of the specified areas. At such time the County's debt is retired, the City will have no future obligation for this component of the lease. Beginning in 2011, the annual cost was \$62,963 for this component and will remain at that amount until the bonds are paid.

Lastly, the City agreed to continue to provide dispatch services for the County, with the County agreeing to pay the City an annually agreed upon amount, associated with the costs of providing the service. For 2009, 2010, 2011, 2012, 2013, and 2014 it was agreed the County would pay \$60,000 per year for dispatch services, which was appropriately paid.

#### **NOTE 18 – SUBSEQUENT EVENT**

On August 10, 2015, the City approved issuance of \$2,000,000, Special Assessment Bonds, Series 2015.



## REQUIRED SUPPLEMENTARY INFORMATION (unaudited)

In accordance with the Governmental Accounting Standards Statements No. 25, No. 27 and No. 34, the following information is a required part of the financial statements.

## CITY OF YANKTON, SOUTH DAKOTA SCHEDULES OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACUTAL General Fund

## For the Year Ended December 31, 2014

	Budgete	d Amounts		Variance Positive	
	Original	Final	Actual Amounts	(Negative)	
Revenues:					
Taxes - Current Property	\$ 2,378,558	\$ 2,378,558	\$ 2,554,178	\$ 175,620	
Taxes - Sales and Other	5,145,233	5,145,233	5,281,489	136,256	
Licenses and Permits	347,800	347,800	367,941	20,141	
Intergovernmental	712,588	712,588	443,574	(269,014)	
Charges for Service	2,355,776	2,355,776	3,040,815	685,039	
Fines and Forfeits	15,000	15,000	11,963	(3,037)	
Interest	,	-	10,319	10,319	
Miscellaneous	23,500	23,500	111,465	87,965	
Total Revenues	10,978,455	10,978,455	11,821,744	843,289	
Expenditures:					
General Government:	167.000	407.000	440.470	20,000	
Board of City Commission	167,080	167,080	140,172	26,908	
Office of City Manager	321,748	321,748	262,784	58,964	
City Attorney Department of Finance	52,449 575,912	52,449 575,912	47,346 517,404	5,103	
Information Systems	238,386	318,886	517,404 213,107	58,508 105,779	
Community Development	390,120	390,120	311,360	78,760	
Contingency	200,000	200,000	311,300	200,000	
Casulty Reserve Fund	5,000	5,000	_	5,000	
Special Appropriations	286,927	286,927	274,932	11,995	
Total General Government	2,237,622	2,318,122	1,767,105	551,017	
D. H. C. C.					
Public Safety:	2 002 220	2 002 220	2 226 504	ECC C44	
Police Department Animal Control	2,803,228	2,803,228	2,236,584	566,644	
Fire Department	60,960 675,792	60,960 1,241,486	51,315 838,014	9,645 403,472	
Civil Defense	2,240	6,240	4,603	1,637	
Total Public Safety	3,542,220	4,111,914	3,130,516	981,398	
Total Tublic Galety	3,542,220	7,111,314	3, 130,310	901,390	
Public Works:					
Engineering and Inspection	635,686	635,686	541,734	93,952	
Streets and Highways	1,627,084	1,627,084	1,258,101	368,983	
Snow and Ice Removal	202,860	202,860	96,796	106,064	
City Hall	188,235	296,235	239,919	56,316	
Traffic Control	346,876	346,876	310,007	36,869	
Chan Gurney Airport	706,487	706,487	494,962	211,525	
Total Public Works	3,707,228	3,815,228	2,941,519	873,709	

(continued)

## CITY OF YANKTON, SOUTH DAKOTA SCHEDULES OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACUTAL General Fund

## For the Year Ended December 31, 2014

Original         Final         Actual Amounts           Culture and Recreation:         Marne Creek         169,789         369,789         100,968           Summit Activities Center         738,553         738,553         634,379           Memorial Park Pool         217,492         221,492         182,276	268,821 104,174 39,216 147,752 60,044
Marne Creek       169,789       369,789       100,968         Summit Activities Center       738,553       738,553       634,379         Memorial Park Pool       217,492       221,492       182,276	104,174 39,216 147,752 60,044
Marne Creek       169,789       369,789       100,968         Summit Activities Center       738,553       738,553       634,379         Memorial Park Pool       217,492       221,492       182,276	104,174 39,216 147,752 60,044
Summit Activities Center         738,553         738,553         634,379           Memorial Park Pool         217,492         221,492         182,276	104,174 39,216 147,752 60,044
Memorial Park Pool 217,492 221,492 182,276	39,216 147,752 60,044
= 1, 1 = 1 = 1 = 1 = 1 = 1 = 1 = 1 = 1 =	147,752 60,044
Parks and Recreation 1,043,738 1,043,738 895,986	60,044
Senior Citizens Center 110,852 110,852 50,808	
Yankton Community Library 654,624 654,624 606,227	48,397
Total Culture and	
Recreation <u>2,935,048</u> <u>3,139,048</u> 2,470,644	668,404
Total Expenditures 12,422,118 13,384,312 10,309,784	3,074,528
Excess of Revenues	
over Expenditures (1,443,663) (2,405,857) 1,511,960	3,917,817
Other Financing Sources (Uses):	
Operating Transfers In 544,362 544,362 431,816	(112,546)
Operating Transfers (Out) (2,653,002) (2,733,338) (560,483)	2,172,855
Proceeds from Sale of Fixed Assets 36,168	36,168
Total Other Financing	
Sources (Uses) (2,108,640) (2,188,976) (92,499)	2,096,477
Excess (Deficiency) of Revenues over Expenditures	
and Other Uses (3,552,303) (4,594,833) 1,419,461	6,014,294
Fund Balances at Beginning of Year 5,473,662 5,473,662 5,473,662	-
Fund Balances at End of Year \$ 1,921,359 \$ 878,829 \$ 6,893,123 \$	\$ 6,014,294

# CITY OF YANKTON, SOUTH DAKOTA SCHEDULES OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACUTAL

Major Special Revenue Fund- TID #5 For the Year Ended December 31, 2014

	Budgete	d Amounts		Variance Positive	
	Original	Final	Actual Amounts	(Negative)	
Revenues:					
Taxes - Current Property	\$ 140,000	\$ 140,000	\$ 147,296	\$ 7,296	
Total Revenues	140,000	140,000	147,296	7,296	
Expenditures:					
Community Development	484,240	484,240	436,817	47,423	
Total Expenditures	484,240	484,240	436,817	47,423	
Excess of Revenues					
over Expenditures	(344,240)	(344,240)	(289,521)	54,719	
Other Financing Sources (Uses):					
Operating Transfers In	536,638	536,638		(536,638)	
Operating Transfers (Out)	(198,200)	(198,200)	(192,765)	5,435	
Total Other Financing					
Sources (Uses)	338,438	338,438	(192,765)	(531,203)	
Excess (Deficiency) of Revenues over Expenditures					
and Other Uses	(5,802)	(5,802)	(482,286)	(476,484)	
	, . ,	, , ,		, , ,	
Fund Balances at Beginning of Year	(984, 161)	(984,161)	(984,161)	_	
Fund Balances at End	4 (222 255)	4 (000 000			
of Year	\$ (989,963)	\$ (989,963)	\$ (1,466,447)	\$ (476,484)	

## CITY OF YANKTON, SOUTH DAKOTA NOTES TO REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2014

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. On or before August 1, the City Manager submits to the Board of City Commissioners a proposed operating budget for the fiscal year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them.
- 2. Public hearings are conducted in the Commission Chambers to obtain taxpayer comments.
- 3. By the first September meeting of the City Commission, or within ten days thereafter, the annual appropriation ordinance is introduced, with final action to be taken at the second and final reading of the ordinance.
- 4. The level of control (the level on which expenditures may not legally exceed appropriations) is by fund, except by department within the General Fund. Any revision that alters the total expenditures of any fund or any department within the General Fund must be approved by the Board of City Commissioners with a supplemental appropriation ordinance.

Revisions made during the fiscal year ending December 31, 2014 to the original appropriations by fund were as follows for the General Fund and TID #5 Fund:

	Origina Appropriat		-	otal risions	Revised Appropriations		
General Fund:							
General Government:							
Information Systems	\$	238,386	\$	80,500	\$	318,886	
Public Safety							
Fire Department		675,792		565,694		1,241,486	
Civil Defense		2,240		4,000		6,240	
Public Works:						,	
City Hall		188,235		108,000		296,235	
Culture and Recreation:						•	
Memorial Park Pool		217,492		4,000		221,492	
Marne Creek		169,789		200,000		369,789	
Transfers Out		2,653,002		80,336		2.733,338	
Special Revenue Fund:				•		, ,	
TID #5 Fund Expenditures:							
Community Development		493,200		189,240		682,440	

- 5. A line item for contingencies may be included in the annual budget. Such a line item may not exceed five percent of the total municipal budget and may be transferred, by resolution of the governing board, to any other appropriation amount that is deemed insufficient during the year.
- 6. Unexpended appropriations lapse at year-end. A supplemental appropriation ordinance was approved in the subsequent year by the Commission to provide additional funds for certain purchase orders outstanding at year-end.

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the General Fund, capital projects funds, and all special revenue funds, with the exception of the Library Trust and Historic Easement Trust Funds. The municipality did not encumber any amounts at December 31, 2014.

# CITY OF YANKTON, SOUTH DAKOTA NOTES TO REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2014

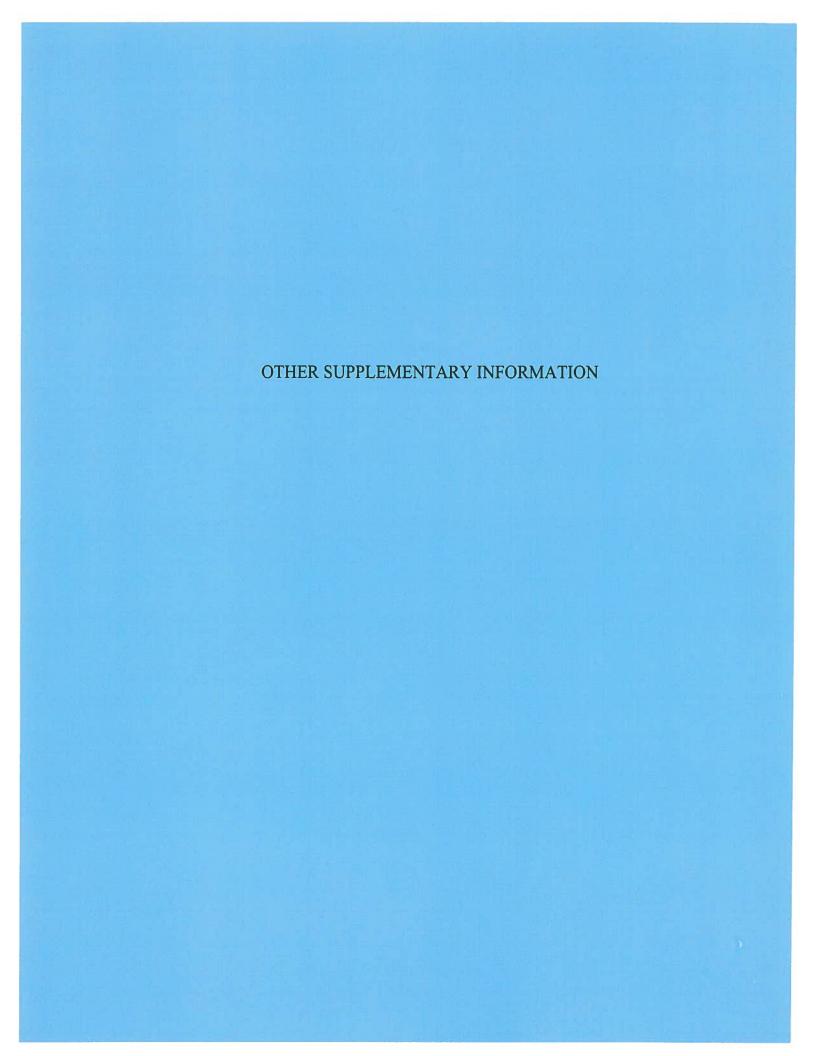
- 7. Formal budgetary integration is employed as a management control device during the year for the General Fund, capital projects funds, and all special revenue funds, with the exception of the Library Trust and Historic Easement Trust Funds. Formal budgetary integration is not employed for debt service funds because effective budgetary control is alternatively achieved through bond indenture provisions. The City Manager is authorized to transfer budgeted amounts between departments within any fund, except the General Fund. The component unit does not have a formal budget.
- 8. Budgets for the General Fund, special revenue funds, and capital projects funds are adopted on a basis consistent with U.S. generally accepted accounting principals (GAAP).
- 9. The City is prohibited by statute from spending in excess of appropriated amounts at the department level. Expenditures exceeded appropriations in the Public Improvement Capital Projects Fund by \$1,414 for the year ended December 31, 2014.
- 10. GAAP/Budgetary Accounting Basis Differences

The financial statements prepared in conformity with U.S. generally accepted accounting principals present capital outlay expenditure information in a separate category of expenditures. Under the budgetary basis of accounting, capital outlay expenditures are reported within the function to which they relate. For example, the purchase of a new fire truck would be reported as a capital outlay expenditure on the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances, however, in the Budgetary RSI Schedule, the purchase of a fire truck would be reported as an expenditure of the Public Safety/Fire Department function of government, along with all other current Fire Department related expenditures.

## CITY OF YANKTON, SOUTH DAKOTA POST EMPLOYMENT HEALTHCARE BENEFITS SCHEDULE OF FUNDING PROGRESS FOR THE YEAR ENDED DECEMBER 31, 2014

Audit Period	Actuarial Valuation Date	Value of Assets (a)		ccrued iability (b)	(	Jnfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)		Covered Payroll (c)	UAAL as a Percentage of Covered Payroll (b-a)/c
12/31/2008	1/1/2008 *	\$ -	\$ 2	2,605,358	\$	2,605,358	0.009	<b>6</b> \$	5,036,433	51.7%
12/31/2009	1/1/2008	-	2	2,605,358		2,605,358	0.00%	6	5,583,033	46.6%
12/31/2010	1/1/2008	-	2	,605,358		2,605,358	0.00%	6	5,912,008	44.1%
12/31/2011	1/1/2011	-		670,952		670,952	0.00%	6	5,887,184	11.3%
12/31/2012	1/1/2011	-		670,952		670,952	0.00%	6	6,079,945	11.0%
12/31/2013	1/1/2011	-		670,952		670,952	0.00%	6	6,285,630	10.7%
12/31/2014	N/A	_		249,302		249,302	0.00%	6	-	n/a

<sup>\*</sup> Fiscal 2008 was the first year for calculating the Post Employment Benefit Obligation so information from previous years in not available.



### CITY OF YANKTON, SOUTH DAKOTA COMBINING AND INDIVIDUAL FUND STATEMENTS GOVERNMENTAL FUNDS

**SPECIAL REVENUE FUNDS** – Special Revenue funds are used to account for revenues derived from special tax levies and other earmarked revenue sources. These funds are utilized to finance allowable functions, which may be for either capital outlays or current expenditures or both.

The following funds included in this fund type and their purposes are as follows:

### **Major Funds:**

<u>Tax Increment District #5</u> – This fund accounts for collection of property taxes and expenditures related to tax rebates and the servicing of debt related to economic development projects within the District.

### Non-Major Funds:

<u>Bridge and Street</u> – This fund finances expenditures on bridge and street projects approved and shared by the South Dakota Department of Transportation.

<u>Lodging Sales Tax</u> – The purpose of this appropriation is to account for the revenues received from the City's 1% municipal sales tax on lodging as is passed on to the Convention Visitor Bureau to promote the City's facilities and attractions.

<u>Library Trust</u> – This fund is administered by the Yankton Public Library Advisory Board and is used solely to fund various "special" library projects.

<u>Historic Easement Trust</u> – This fund is a reserve fund held for the purpose of paying inspection costs and fees related to a historic facade preservation easement.

<u>Dispatch Fund</u> – This fund is mandated by the State of South Dakota as they receive state funds to run a dispatch operation.

<u>Tax Increment District #2 Morgan Square</u> – This fund is used to account for expenditures for improvements in the Morgan Square TIF District and the corresponding TIF revenues.

<u>Business Improvement District</u> – This fund is used to collect lodging occupancy tax and the corresponding eligible expenses for the promotion and marketing of facilities, events, attractions and activities located in the District.

<u>DEBT SERVICE FUND</u> –Debt Service Funds account for the accumulation of resources and payment of general long-term obligation bond principal and interest from governmental resources. The City only has one debt service fund as follows:

### CITY OF YANKTON, SOUTH DAKOTA COMBINING AND INDIVIDUAL FUND STATEMENTS GOVERNMENTAL FUNDS

### Non-Major Fund:

**Debt Service Fund-** This fund accounts for the accumulation of funds and is expended for the annual debt service of the City's outstanding general obligation bonds.

<u>CAPITAL PROJECTS FUNDS</u> – Capital Projects Funds are established to account for financial resources and expenditures for the acquisition and construction of major capital facilities other than those financed by proprietary funds and trust funds.

The following funds included in this fund type and their purposes are as follows:

### Major Fund:

Special Capital Improvement Fund – This fund is used to account for the revenues and expenditures of the additional one percent (1%) sales and use tax. All revenues received from the collection of the tax are used only for the purpose of capital improvements, land acquisition, debt retirement for a joint building project with the city school district including parking, street improvements, and utility improvements attendant thereto, and for street construction and storm sewer improvements. (Reported in Exhibits 3 and 4)

<u>Public Improvement</u> – This fund is used for present and future public improvements that are grant related or pass-through grants.

### Non-Major Funds:

<u>Airport Capital Improvement</u> – This fund is used for present and future public improvements that are grant related or pass-through grants.

<u>Park</u> – This fund is used for capital improvements to the various parks throughout the City of Yankton that include formation and initial equipment, or the expansion of existing facilities.

<u>Infrastructure Improvement</u> - This fund was created to help fund special assessment construction projects in the City of Yankton that improve the City's infrastructure.

<u>Infrastructure Improvement Revolving</u> – This fund helps finance special assessment construction projects that are paid for by the citizens who receive the direct benefits of these projects. Most repayments are in the form of a revolving loan established by the City of Yankton.

<u>PERMANENT FUNDS</u> – Account for resources that are legally restricted to allow the earnings (and not principal) to be used to support the government's programs.

#### Non-Major Fund:

<u>Cemetery Perpetual Care</u> – This fund accounts for the operations and restricted funds of the cemetery.



## CITY OF YANKTON, SOUTH DAKOTA COMBINING BALANCE SHEET Governmental Nonmajor Funds December 31, 2014

			Special Revenue							
	Debt Service		D	spatch	Business Improvement District		TID #2 Morgan Square			Bridge & Street
Assets			_							
Cash and Cash Equivalents	\$	194.818	\$	30,503	\$	192,253	\$	-	\$	150,868
Receivables (Net where applicable, of										
allowance for uncollectibles):										
Accounts						×		*		-
Special Assessments		-						-		-
Due from Other Governmental Agencies		72		35,729		7,548		-		-
Restricted Assets:										
Cash and Cash Equivalents		<del></del>								
Total Assets		194,818		66,232		199,801				150,868
Liabilities										
Accounts Payable				1,718		_		_		_
Accrued Wages		_		23,883		_		-		_
Total Liabilities				25,601				<u> </u>		<del></del>
Total Elabinios				23,001						<del>-</del>
Deferred Inflows of Resources										
Unavailable revenue- special assessments		-		12				23		21
Unavailable revenue- other taxes				-						
Total Deferred Inflows of Resources		-	*********	•				-		-
Fund Balances										
Non-Spendable:										
Perpetual Care		-		-		-		-		
Restricted:										
Debt Service		194,818								
Dispatch		_		40,631				27		2
Perpetual Care		್ಷಲ		· -		-				20
Lodging Sales Tax				-		199,801		-		-
Library				-		,		-		-
Road and Bridge Funds		14		-				46		150,868
Historic Easement Trust		100		2				23		-
Assigned:										
Capital Projects		-		-				_		-
Total Fund Balances (Deficits)		194,818		40,631		199,801		_		150,868
Total Liabilities, Deferred Inflows of Resources,		•		•		•				•
and Fund Balances (Deficits)	\$	194,818	\$	66,232	\$	199,801	\$		\$	150,868

 Special Revenue		Ca	tal Projects Permanent			Total				
Lodging Sales Tax		ibrary Trust	listoric asement Trust		Non-Major Capital Projects	Perpetual Care Cemetery			Governmental Nonmajor Funds	
\$ 652,667	\$	25,506	\$ 21,880	\$	174,487	\$	6,943	\$	1,449,925	
-		-	_		-		979		979	
-			-		113,688		-		113,688	
58,896		-	-		20,945		-		123,118	
 -							153,247		153,247	
 711,563		25,506	 21,880	_	309,120		161,169		1,840,957	
13,082		426	-		6,409		2,022		23,657	
_		-	-		-		3,408		27,291	
13,082		426	 -		6,409		5,430		50,948	
					77,606				77,606	
9,327		_			77,000		_		9,327	
 9,327			 		77,606				86,933	
									,	
*		*	27.0 <b>4</b> (c) - 100.07		(5)		50,000		50,000	
									194,818	
-		20	42		-		-		40,631	
-		-	-		373		105,739		105,739	
689,154		-	(***)				-		888,955	
-		25,080	-		-		-		25,080	
2		-	-		-		-		150,868	
271		85	21,880		-		-		21,880	
_			 -		225,105				225,105	
689,154		25,080	21,880		225,105		155,739		1,703,076	
\$ 711,563	\$	25,506	\$ 21,880	\$	309,120	\$	161,169	\$	1,840,957	

#### CITY OF YANKTON, SOUTH DAKOTA COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

### Governmental Nonmajor Funds For the Year Ended December 31, 2014

		Special Revenue					
Revenue:	Debt Service	Dispatch	Business Improvement District	TID #2 Morgan Square	Bridge & Street		
Taxes	s -	\$ -	\$ -	\$ 57,758	\$ -		
Sales and Other Taxes	Ψ -	Ψ - -	124,654	\$ 37,730	21,396		
Special Assessments		-	124,034	-	21,350		
Intergovernmental	_	81,744	_		_		
Charges for Services	_	-		_	_		
Interest on Investments		510	264	_	360		
Contributions	_	-	-		-		
Miscellaneous		_	-	_			
Total Revenue	-	82,254	124,918	57,758	21,756		
Expenditures:							
Current:							
Public Safety	-	510,453	-	-	-		
Public Works	-		-	57,758	-		
Culture and Recreation	-			_	_		
Community Development	-	-	-	-	-		
Capital Outlay:							
Public Works	-	-	-	-	3,064		
Culture-Recreation	-	-	8,814	-	-		
Debt Service	195,465	-					
Total Expenditures	195,465	510,453	8,814	57,758	3,064		
Excess (Deficiency) of Revenues over Expenditures	(195,465)	(428,199)	116,104		18,692		
Other Financing Sources (Uses):							
Transfers In	192,765	463,925	_	_			
Transfers Out	-	100,025	(2,492)	_			
Total Other Financing Sources (Uses)	192,765	463,925	(2,492)		-		
Net Change in Fund Balance	(2,700)	35,726	113,612	-	18,692		
Fund Balances (Deficits) - Beginning of Year	197,518	4,905	86,189		132,176		
Fund Balances (Deficits)- End of Year	\$ 194,818	\$ 40,631	\$ 199,801	<u>\$ -</u>	\$ 150,868		

		Special	Revenu	e	Capit	al Projects	Pe	rmanent			
	Lodging Sales Tax	brary rust	Ea	listoric sement Trust	(	on-Major Capital rojects		Perpetual Care Cemetery		Total ernmental enmajor eunds	
\$	_	\$ -	\$	-	\$		\$		\$	57,758	
	565,165	-		-				-		711,215	
	-	-		-		35,240		-		35,240	
	-	-		-		25,349		-		107,093	
	24,900	-		-		_		24,069		48,969	
	1,622	69		58		92		534		3,509	
	-	14,506		_		-		-		14,506	
	-	-		-		_		1,400		1,400	
	591,687	14,575		58		60,681		26,003		979,690	
	-	(( <del>±</del> )		*		-		-		510,453	
	Ψ.			-		-		-		57,758	
	-	13,767		-		-		95,273		109,040	
	325,702	-		-		•		•		325,702	
	*	-		-		30,045		-		33,109	
	=	-		-		2,145		-		10,959	
	-					-				195,465	
	325,702	 13,767		-		32,190		95,273		1,242,486	
	265,985	 808		58		28,491		(69,270)		(262,796)	
	_	_		_		61,562		70,558		788,810	
	(67,821)	_		-		(35,562)		,		(105,875)	
	(67,821)	 -		_		26,000		70,558		682,935	
	198,164	808		58		54,491		1,288		420,139	
	490,990	24,272		21,822		170,614		154,451		1,282,937	
\$	689,154	\$ 25,080	\$	21,880	\$	225,105	\$	155,739	\$	1,703,076	

### CITY OF YANKTON, SOUTH DAKOTA COMBINING BALANCE SHEET

### Nonmajor Capital Projects Funds December 31, 2014

	Infrastructur Improvemen		Park Capital Projects	
Assets Cash and Cash Equivalents	\$	102,345	\$	90
Due from Other Governments Special Assessments		-		-
Total Assets		102,345		90
<u>Liabilities</u> Accounts Payable				
Total Liabilities		-		
Deferred Inflows of Resources				
Unavailable revenue- special assessments				
Total Deferred Inflows of Resources		_		-
Fund Balances				
Assigned:				
Capital Projects		102,345		90
Total Fund Balances Total Liabilities, Deferred Inflows of Resources		102,345		90
and Fund Balances	\$	102,345	\$	90

### **EXHIBIT A-3**

•	Airport Capital Improvement		rastructure provement Revolving	Totals			
\$	72,052 20,700 - 92,752	\$	245 113,688 113,933	\$	174,487 20,945 113,688 309,120		
	6,409 6,409				6,409 6,409		
			77,606 77,606		77,606 77,606		
\$	86,343 86,343 92,752	\$	36,327 36,327 113,933	\$	225,105 225,105 309,120		

### CITY OF YANKTON, SOUTH DAKOTA COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES Nonmajor Capital Projects Funds For the Year Ended December 31, 2014

	Infrastructure			Park Capital		
		rovement		Projects		
Revenues:			-			
Special Assessments	\$	-	\$	-		
Intergovernmental Interest		-		-		
Total Revenues		-				
Expenditures: Capital Outlay: Public Works						
Culture-Recreation				2,145		
Total Expenditures				2,145		
Excess (Deficiency) of Revenues over Expenditures		<del>-</del>		(2,145)		
Other Financing Sources (Uses): Transfers In Transfers (out)		35,562		26,000		
Total Other Financing Sources (Uses)		35,562		26,000		
Excess (Deficiency) of Revenues and Other Sources over Expenditures						
and Other Uses		35,562		23,855		
Fund Balances (Deficits) at Beginning of Year		66,783		(23,765)		
Fund Balances at End of Year	\$	102,345	\$	90		

**EXHIBIT A-4** 

C	Airport Capital rovement	lmp	astructure rovement evolving		Totals
\$	25,349	\$	35,240 - 92	\$	35,240 25,349 92
	25,349		35,332		60,681
	30,045				30,045
	00,040				2,145
	30,045				32,190
	(4,696)		35,332	<u> </u>	28,491
			(35,562) (35,562)		61,562 (35,562) 26,000
	(4,696)		(230)		54,491
	91,039		36,557		170,614
\$	86,343	\$	36,327	\$	225,105



### CITY OF YANKTON, SOUTH DAKOTA COMBINING AND INDIVIDUAL FUND STATEMENTS PROPRIETARY FUNDS

<u>PROPRIETARY FUNDS</u> – The proprietary funds are established to account for the financing of self-supporting activities of governmental units which render services on a user charge basis to the general public or to other departments of the government.

### Non-Major Enterprise Funds:

<u>Solid Waste</u> – This fund accounts for the operations of a solid waste pickup (collection) for the residents of the City of Yankton.

<u>Joint Powers Landfill</u> – On April 9, 1994 the City of Vermillion, City of Yankton, Clay County and Yankton County entered into a joint powers operation for landfill and recycling. The operating activities of the landfill and recycling center located in Vermillion are accounted for by the City of Vermillion while the transfer station and recycling in Yankton are accounted for by the City of Yankton in this fund.

<u>Golf Course</u> – This fund was established to account for the operations of an 18-hole municipal, public play golf course.

#### **Internal Service Funds:**

<u>Copies and Postage</u> – This fund has been established to record all charges for copies and postage by all departments prior to allocating these charges to the respective departments.

<u>Central Garage Fund</u> – To account for the cost of supplying the fuel, repairs and maintenance of equipment used by all City departments, and fuel for the Yankton County automotive equipment, all purchases are billed at cost plus nominal overhead to defray administrative, equipment and shop maintenance and depreciation costs.

### CITY OF YANKTON, SOUTH DAKOTA COMBINING STATEMENT OF NET POSITION Nonmajor Enterprise Funds December 31, 2014

	Golf Course	Solid Waste	Joint Powers Landfill	Totals
Assets				
Current Assets:				
Cash and Cash Equivalents	\$ 96,910	\$ 726,325	\$ 393,847	\$ 1,217,082
Accounts Receivable (Net of allowance for uncollectibles)	19,881	131,928	103,873	255,682
Prepaid Expenses	3,677	15,381	5,451	24,509
Inventory	48,562	-	-	48,562
Total Current Assets	169,030	873,634	503,171	1,545,835
Noncurrent Assets:				
Restricted Assets : Cash and Cash Equivalents	_	_	24,021	24,021
Property, Plant and Equipment:			,	_ ,,
Land	533,787	74,639	11,413	619,839
Infrastructure, Property and Equipment, Net	,			
of Accumulated Depreciation	2,501,013	348,842	1,066,753	3,916,608
Total Noncurrent Assets	3,034,800	423,481	1,102,187	4,560,468
Total Assets	3,203,830	1,297,115	1,605,358	6,106,303
Liabilities				
Current Liabilities:				
Accounts Payable	13,164	17.693	25.542	56,399
Accrued Interest Payable	-	-	546	546
Accrued Wages Payable	13,052	14,975	11,410	39,437
Accrued Compensated Absences	3,429	2,939	2,731	9,099
Revenue Bonds Payable	-	_,	17,603	17,603
Due to other Funds	281,110	_	-	281,110
Revenues Collected in Advance	66,938	_	-	66,938
Total current liabilities	377,693	35,607	57,832	471,132
Noncurrent liabilities:				
Accrued Compensated Absences	19,433	16,651	15,475	51,559
Estimated Postemployment Benefit Obligation	7,296	15,831	7,459	30,586
Revenue Bonds (net of current portion)	- 1	-	200,682	200,682
Total noncurrent liabilities	26,729	32,482	223,616	282,827
Total Liabilities	404,422	68,089	281,448	753,959
Net Position				
Net Investment in Capital Assets	3,034,800	423,481	859,881	4,318,162
Restricted for Debt Service	-	-	23,475	23,475
Unreserved	(235,392)	805,545	440,554	1,010,707
Total Net Position	\$2,799,408	\$1,229,026	\$ 1,323,910	\$ 5,352,344

### CITY OF YANKTON, SOUTH DAKOTA COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

### Nonmajor Enterprise Funds For the Year Ended December 31, 2014

	Golf Course	Solid Waste	Joint Powers Landfill	Totals
Operating Revenues - Charges for Service	\$ 759,094	\$ 912,605	\$ 951,426	\$2,623,125
Operating Expenses:				
Personal Services	331,768	309,096	218,574	859,438
Insurance	5,066	5,927	13,590	24,583
Professional Services	29,027	19,188	27,462	75,677
Tipping Fees		135,799	3,960	139,759
Repairs and Maintenance	54,238	42,109	208,048	304,395
Cost of Sales and Service	230,901		313,898	544,799
Supplies and Materials	58,451	5,048	5,241	68,740
Travel and conference	1,797	_		1,797
Utilities	30,227	448	26,016	56,691
Billing and Administration	67,340	254,908		322,248
Depreciation	60,286	56,577	149,454	266,317
Total Operating Expenses	869,101	829,100	966,243	2,664,444
Operating Income (Loss)	(110,007)	83,505	(14,817)	(41,319)
Nonoperating Revenues:				
Interest Income	92	1,714	1,249	3,055
Donations	500	<u>-</u>		500
Interest Expense	-	- 1-	(6,891)	(6,891)
Miscellaneous, net	1,838	<del>-</del>	5,517	7,355
Gain (loss) on disposition of assets		(500)	(10,463)	(10,963)
Total Nonoperating Revenues	2,430	1,214	(10,588)	(6,944)
Change in Net Position	(107,577)	84,719	(25,405)	(48,263)
Total Net Position - Beginning	2,906,985	1,144,307	1,349,315	5,400,607
Total Net Position - Ending	\$ 2,799,408	\$1,229,026	\$1,323,910	\$5,352,344

### CITY OF YANKTON, SOUTH DAKOTA COMBINING STATEMENT OF CASH FLOWS Nonmajor Enterprise Funds For the Year Ended December 31, 2014

	Business-Type				
	Golf	Solid	Joint Powers		
	Course	Waste	Landfill	Totals	
CASH FLOWS FROM OPERATING ACTIVITIES:					
Cash Received from Customers	\$ 805,715	\$ 900,870	\$ 897,339	\$2,603,924	
Cash Reveived for Interfund Services	-	6,316	-	6,316	
Cash Paid to Suppliers for Goods and Services	(452,644)	(420,694)	(468,903)	(1,342,241)	
Cash Paid to Employees for Services	(349,377)	(314,156)	(230,436)	(893,969)	
Cash Paid for Interfund Services	(22,580)	(42,275)	(142,323)	(207,178)	
Other Nonoperating Revenues  Net Cash Provided (Used) from Operating Activities	1,838	130,061	5,517	7,355 174,207	
Net Cash Provided (Osed) non Operating Activities	(17,048)	130,061	61,194	174,207	
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:					
Acquisition and Construction of Capital Assets	(48,483)	-	(129,162)	(177,645)	
Proceeds from Sale of Fixed Assets Interest Paid on Bonds	-	-	43,500	43,500	
Principal Paid on Notes, Bonds and Leases	-	-	(6,933) (17,087)	(6,933) (17,087)	
Net Cash (Used) by Capital and Related Financing Activities	(48,483)		(109,682)	(158,165)	
CACLLEL OLING EDOM MON CADITAL FINANCING ACTIVITIES.					
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES: Change in Due to Other Funds	104,608	_	-	104,608	
Transfers Out	-	_	_	-	
Net Cash Provided (Used) from Non-Capital Financing Activities	104,608		-	104,608	
CASH FLOWS FROM INVESTING ACTIVITIES:					
Interest and Dividends on Investments	92	1,714	1,249	3,055	
Net Cash Provided from Investing Activities	92	1,714	1,249	3,055	
Net Increase (decrease) in Cash and Cash Equivalents	39,169	131,775	(47,239)	123,705	
Cash and Cash Equivalents at Beginning of Year	57,741	594,550	465,107	1,117,398	
Cash and Cash Equivalents at End of Year	\$ 96,910	\$ 726,325	\$ 417,868	\$1,241,103	
Reconciliation of Operating Income (Loss) to Net					
Cash Provided (Used) by Operating Activities					
Operating Income (Loca)	¢ (110.007)	e 02 E0E	¢ (14.047)	£ (44.240)	
Operating Income (Loss)  Adjustments to Reconcile Net Operating Income (Loss) to Net Cash	\$ (110,007)	\$ 83,505	\$ (14,817)	\$ (41,319)	
Provided (Used) by Operating Activities:					
Depreciation	60,286	56,577	149,454	266,317	
Other Non-Operating Income	1,838		5,517	7,355	
(Increase) Decrease in Assets:					
Accounts Receivable	(19,349)	(5,419)	(54,087)	(78,855)	
Inventory	900	-	-	900	
Prepaid Expenses	(245)	(1,187)	(305)	(1,737)	
Increase (Decrease) in Liabilities:					
Accounts Payable	1,169	1,643	(12,706)	(9,894)	
Unearned Revenue	65,970		-	65,970	
Accrued Wages Payable	(9,038)	6,471	1,098	(1,469)	
Estimated Postemployment Benefit Obligation	(9,252)	(13,878)	(11,563)	(34,693)	
Accrued Compensated Absences	680	2,349	(1,397)	1,632	
Total Adjustments	92,959	46,556	76,011	215,526	
Net Cash Provided (Used) by Operating Activities	\$ (17,048)	\$ 130,061	\$ 61,194	\$ 174,207	
Reconciliation of Cash and Cash Equivalents to the Statement of Net Pos	ition:				
Cash and Cash Equivalents	\$ 96,910	\$ 726,325	\$ 393,847	\$1,217,082	
Restricted Cash and Cash Equivalents			24,021	24,021	
	\$ 96,910	\$ 726,325	\$ 417,868	\$1,241,103	

### CITY OF YANKTON, SOUTH DAKOTA COMBINING STATEMENT OF NET POSITION INTERNAL SERVICE FUNDS DECEMBER 31, 2014

		Copier- Fax- Postage		Central Garage		Totals
ASSETS:						
Current Assets:						
Cash	\$	1,311		46,262	\$	47,573
Inventory		-		144,473		144,473
Due from Other Governments		-		10,982		10,982
Prepaid Expenses		**		1,780		1,780
Total Current Assets		1,311		203,497		204,808
Noncurrent Assets:						
Capital Assets:				7.000		7.000
Land				7,000		7,000
Infrastructure, Property and Equipment, Net of Accumulated Depreciation				07.040		07.040
Total Capital Assets	-			97,042	-	97,042
Total Assets	-	1,311		307,539	-	308,850
10(4) / 1000(0	-	7,011		307,339	-	300,030
LIABILITIES						
Current Liabilities:						
Accounts Payable		1,311		35,258		36,569
Accrued Wages		· -		5,831		5,831
Accrued Compensated Absences		-		967		967
Total Current Liabilities		1,311	,	42,056	-	43,367
	-					
Noncurrent Liabilities:						
Estimated Postemployment Benefit Obligation		-		3,646		3,646
Accrued Compensated Absences				5,479	_	5,479
Total Noncurrent Liabilities	-	-		9,125	_	9,125
Total Liabilities	_	1,311		51,181	_	52,492
NET POSITION						
Net Investment in Capital Assets				104.042		104 042
Unreserved		-		104,042 152,316		104,042 152,316
Total Net Position	\$ -		\$	256,358	\$ -	256,358
TOTAL HOLL COMOT	Ψ =		Ψ	230,330	Ψ =	230,330

### **EXHIBIT B-5**

# CITY OF YANKTON, SOUTH DAKOTA INTERNAL SERVICE FUNDS COMBINING STATEMENT OF REVENUES EXPENSES, AND CHANGES IN NET POSITION FOR THE FISCAL YEAR ENDED DECEMBER 31, 2014

	Copier- Fax-	Central	
	Postage	Garage	Totals
Operating Revenues: Charges for Goods and Services	\$22,577	723,771 \$	746,348_
Total Operating Revenue	22,577	723,771	746,348
Operating Expenses:			
Personnel Services	-	106,572	106,572
Professional Services	-	1,505	1,505
Repairs and Maintenance	-	9,555	9,555
Supplies and Materials	-	617,785	617,785
Utilities	~	19,097	19,097
Other Current Expenses	22,577	_	22,577
Depreciation	<u> </u>	14,875	14,875
Total Operating Expenses	22,577	769,389	791,966
Operating Income		(45,618)	(45,618)
Change in Net Position	-	(45,618)	(45,618)
Total Net Position - Beginning	~	301,976	301,976
Total Net Position - Ending	\$ \$	256,358 \$	256,358

# CITY OF YANKTON, SOUTH DAKOTA INTERNAL SERVICE FUNDS COMBINING STATEMENT OF CASH FLOWS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2014

	Copier- Fax- Postage	Central Garage		Totals
CASH FLOWS FROM OPERATING ACTIVITIES Cash Received from Customer Services Provided Cash Received from Interfund Services Provided Cash Paid for Personal Services Cash Paid to Suppliers	\$ 22,577	117,482 604,678 (107,776) (656,675)	\$	117,482 627,255 (107,776) (679,218)
Cash Paid for Interfund Services  Net Cash Provided by Operating Activities	34	(2,034) (44,325)	_	(2,034) (44,291)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Acquisition and Construction of Capital Assets Net Cash (Used for) Capital and Related Financing Activities		(1,101) (1,101)	-	(1,101) (1,101)
Net Increase in Cash and Cash Equivalents	34	(45,426)		(45,392)
Cash and Cash Equivalents Beginning of Year	 1,277	91,688	_	92,965
Cash and Cash Equivalents End of Year	\$ 1,311	\$ 46,262	\$ =	47,573
RENCONCILATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES				
Operating Income (Loss) Adjustments to Renconcile Net Operating Income (Loss) to Net Cash Provided by Operating Activities:	\$ -	(45,618)	\$	(45,618)
Depreciation (Increase) Decrease in Assets and Increase (Decrease) in Liabilities:	-	14,875		14,875
Accounts Receivable Prepaid Expenses	-	(1,611) (145)		(1,611) (145)
Inventory Accounts Payable	- 34	33,032 (43,654)		33,032 (43,620)
Accrued Wages Payable Estimated Postemployment Benefit Obligation Accrued Compensated Absences	-	478 (4,626)		478 (4,626)
Net Cash Provided by Operating Activities	\$ 34	\$ 2,944 (44,325)	\$ _	2,944 (44,291)



### CITY OF YANKTON, SOUTH DAKOTA COMBINING AND INDIVIDUAL FUND STATEMENTS FIDUCIARY FUNDS

### **AGENCY FUNDS**

<u>Employee Benefits</u> – This fund has been established as a clearing account used to account for withholding of taxes, insurance, flex plan and retirement from the employees' payroll, and the corresponding City match.

<u>Sales Tax</u> – This fund has been established to record taxes collected for remittance for the State of South Dakota on taxable operations of the City.

### **EXHIBIT C-1**

### CITY OF YANKTON, SOUTH DAKOTA COMBINING STATEMENT OF NET POSITION

### Agency Funds December 31, 2014

Assets	Employee Benefits	Sales Tax	Totals	
Cash and Cash Equivalents Prepaid Expenses Total assets	\$26,177 <u>26</u> 26,203	\$ 473 - 473	\$26,650 26 26,676	
Liabilities Other accrued	26.202		20, 202	
expenses Accounts Payable Total liabilities	26,203	473 473	26,203 473 26,676	
Net Position Unrestricted		-		
Total Net Position	\$ -	\$ -	\$ -	

### CITY OF YANKTON, SOUTH DAKOTA COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES Agency Funds

### For the Year Ended December 31, 2014

	Balance January 1, 2014	Additions	Deductions	Balance December 31, 2014		
Employee Benefits						
ASSETS Cash and Cash Equivalents Prepaid Expenses Total Assets	\$ 16,572 518 17,090	\$ 3,896,887 7,254 3,904,141	\$ 3,887,282 7,746 3,895,028	\$ 26,177 26 26,203		
LIABILITIES Accrued Taxes Payable Accrued Fringe Benefit Payable Total Liabilities	17,090 17,090	1,703,935 2,206,447 3,910,382	1,703,935 2,197,334 3,901,269	26,203 26,203		
Sales Tax						
ASSETS Cash and Cash Equivalents	401	3,206	3,134	473		
LIABILITIES Accounts Payable Due to State Government Total Liabilities	401 401	473 3,205 3,678	401 3,205 3,606	473 - 473		
Totals - All Agency Funds						
ASSETS Cash and Cash Equivalents Prepaid Expenses Total Assets	16,973 518 17,491	3,900,093 7,254 3,907,347	3,890,416 7,746 3,898,162	26,650 26 26,676		
LIABILITIES Accounts Payable Accrued Taxes Payable Accrued Fringe Benefit Payable	401 - 17,090	473 1,703,935 2,206,447	401 1,703,935 2,197,334	473 - 26,203		
Due to State Government Total Liabilities	\$ 17,491	3,205 \$ 3,914,060	3,205 \$ 3,904,875	\$ 26,676		

#### CITY OF YANKTON, SOUTH DAKOTA SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2014

	Dispatch			Busine	ss Improvement	District	TID #2 Morgan Square			
	Final Budgeted	Actual	Variance Positive (Negative)	Final Budgeted	Actual	Variance Positive (Negative)	Final Budgeted	Actual	Variance Positive (Negative)	
REVENUES										
Taxes: General Sales & Use Property Tax	\$ -	\$ -	\$ -	\$ 120,000	\$ 124,654	\$ 4,654	\$ - 58,000	<b>\$</b> - 57,758	\$ - (242)	
Intergovernmental	85,000	81,744	(3,256)			-	00,000	07,100	-	
Charges for goods & services Interest earned Contributions & Donations from Private Sources	120	510	390	300	264	(36)			:	
Total revenue	85,120	82,254	(2,866)	120,300	124,918	4,618	58,000	57,758	(242)	
EXPENDITURES Current: Public works							50.000	67.750	242	
Public Works Public Safety Community Development	646,430	510,453	135,977	117,900	8,814	109,086	58,000	57,758	242	
Total Expenditures	646,430	510,453	135,977	117,900	8,814	109,086	58,000	57,758	242	
Excess (deficiency) of revenues over (under) expenditures	(561,310)	(428,199)	133,111	2,400	116,104	113,704				
OTHER FINANCING SOURCES(USES) Proceeds from Sale of Fixed Assets										
Transfers in Transfer (out) Total other financing	561,310	463,925	(97,385)	(2,400)	(2,492)					
sources(uses)	561,310	463,925	(97,385)	(2,400)	(2,492)					
Net change in fund balances	-	35,726	35,726	-	113,612	113,704	-			
Fund balances - beginning		4,905			86,189					
Fund balances - ending	\$	40,631		;	199,801			<u>.</u>		

(Continued)

		Brid	ige & Stre	et		Lodging Sales Tax				ax	x		
	Final Budgeted	Actual				Po	riance sitive gative)		Final sudgeted		Actual	F	ariance Positive legative)
\$	21,397	\$	21,396	\$	(1)	\$	545,700	\$	565,165	\$	19,465		
	250		360		110		1,500		24,900 1,622		24,900 122		
	21,647	_	21,756		109		547,200	_	591,687		44,487		
	60,000		3,064		56,936						-		
_	60,000	_	3,064		56,936	_	339,703 339,703		325,702 325,702	_	14,001 14,001		
	(38,353)		18,692		57,045	_	207,497	*****	265,985	_	58,488		
_	10,000		-		10,000)	_	(74,543)		(67,821)		(6,722)		
_	10,000		<u> </u>		10,000)		(74,543)	_	(67,821)	_	(6,722)		
No.	(28,353)		18,692		47,045		207,497		198,164		51,766		
			132,176					_	490,990				
	\$		150,868					\$	689,154				

# CITY OF YANKTON, SOUTH DAKOTA SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL CAPITAL PROJECT FUNDS AND PERMANENT FUND FOR THE YEAR ENDED DECEMBER 31, 2014

	Special (	Capital Improvem	ent Fund	Airport Capital Improvement			
	Final Budgeted	Actual	Variance Favorable (Unfavorable)	Final Budgeted	Actual	Variance Favorable (Unfavorable)	
REVENUES							
Taxes Special Assessments	\$ 3,272,266	\$ 3,584,853	\$ 312,587	\$ -		\$ -	
Intergovernmental	1,665,600		(1,665,600)	826,952	25,349	(801,603)	
Charges for Services		1	<del>-</del>			•	
Interest Contributions	6,000	24,162	18,162			-	
Miscellaneous			-			-	
Total revenue	4,943,866	3,609,015	(1,334,851)	826,952	25,349	(801,603)	
EXPENDITURES							
Current							
Culture and Recreation Community Development			-			-	
General Government						-	
Public Works	8,836,537	2,717,787	6,118,750	875,476	30,045	845,431	
Total expenditures	8,836,537	2,717,787	6,118,750	875,476	30,045	845,431	
Excess (deficiency) of revenues over							
(under) expenditures	(3,892,671)	891,228	4,783,899	(48,524)	(4,696)	43,828	
OTHER FINANCING							
SOURCES(USES)							
Transfers (out)	(305,000)	(268,803)	36,197				
Transfer in Total other financing			<del></del>	8,524		(8,524)	
sources(uses)	(305,000)	(268,803)	36,197	8,524		(8,524)	
Net change in fund balances	(4,197,671)	622,425	4,820,096	(40,000)	(4,696)	35,304	
Fund balances - beginning		6,680,035		-	91,039		
Fund balances - ending	1	7,302,460		\$_	86,343		

Public Im	provement Ca		Infrast	ructure Impro	vement Park Capital					
Final Budgeted	Actual	Variance Favorable (Unfavorable)	Final Budgeted	Actual	Variance Favorable (Unfavorable)	Final Budgeted	Actual	Variance Favorable (Unfavorable)		
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -		
107,000	68,367 100 2	(38,633) 100 2			-			- - -		
107,000	68,469	(38,531)	*							
20,000	22,061	(2,061)				61,812	2,145	59,667 - -		
87,000 107,000	86,353 108,414	(1,414)	-			61,812	2,145	59,667		
	(39,945)	(39,945)	_			(61,812)	(2,145)	59,667		
12	252	-	30,000	35,562	5,562	61,812	26,000	(35,812)		
		_	30,000	35,562	5,562	61,812	26,000	(35,812)		
	(39,945)	(39,945)	30,000	35,562	5,562		23,855	23,855		
	(36,647)			66,783			(23,765)			
\$	(76,592)		:	\$102,345		;	90			

(continued)

#### Exhibit D-2

# CITY OF YANKTON, SOUTH DAKOTA SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL CAPITAL PROJECT FUNDS AND PERMANENT FUND FOR THE YEAR ENDED DECEMBER 31, 2014

				Permanent Fund				
	Infrastructu	ire improvem	ent Revolving	Perpetual Care Cemetery				
	Final Budgeted	Actual	Variance Favorable (Unfavorable)	Final Budgeted	Actual	Variance Favorable (Unfavorable)		
REVENUES Taxes Special Assessments Intergovernmental Charges for Services Interest	\$ - 64,600	\$ - 35,240	\$ - (29,360) - (28)	\$ - 29,600 300	\$ - 24,069 534	\$ - - (5,531) 234		
Contributions Miscellaneous Total revenue	64,720	35,332	(29,388)	29,900	1,400 26,003	1,400 (3,897)		
EXPENDITURES Current Culture and Recreation Economic Development General Government Public Works Total expenditures	-			165,624	95,273	70,351 - - - - - 70,351		
Excess (deficiency) of revenues over (under) expenditures	64,720	35,332	(29,388)	(135,724)	(69,270)	66,454		
OTHER FINANCING SOURCES(USES) Transfers (out) Transfer in Total other financing sources(uses)	(40,000)	(35,562)	4,438	<u>89,478</u> <u>89,478</u>	70,558 70,558	(18,920) (18,920)		
Net change in fund balances	24,720	(230)	(24,950)	(46,246)	1,288	47,534		
Fund balances - beginning		36,557			154,451			
Fund balances - ending		\$ 36,327		\$	155,739			

### CITY OF YANKTON, SOUTH DAKOTA Schedule of Findings For the Year Ended December 31, 2014

### Part I: Summary of the Independent Auditors' Results

- (a) An unmodified opinion was issued on the financial statements.
- (b) A material weakness in internal control over financial reporting was disclosed by the audit of the financial statements.
- (c) The audit did not disclose any noncompliance which is material to the financial statements.

### Part II: Findings Related to the Financial Statements Reported in Accordance with Government Auditing Standards

### Instances of Non-Compliance:

No matters were noted.

#### Material Weakness:

### II-A-14 Financial Reporting

Observation - During the audit, we identified material amounts of payables not recorded properly in the City's financial statements. Adjustments were made by the City to properly include these changes to the financial statements. A similar condition was noted in the prior audit.

<u>Cause</u> – Due to the limited number of employees, the City does not have sufficient controls in place to ensure that all payables were properly recorded and that all other applicable adjustments are made.

<u>Possible Effect</u> – Expenses/Expenditures may not be reported in the appropriate fiscal period and/or balance sheet amounts maybe misstated.

<u>Recommendation</u> – The City should implement procedures to ensure all payables are identified and included in the City's financial statements and that any required adjustments are made.

Response – We will double check the financial statements in the future and all supporting schedules to verify that all adjustments are made properly.





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### Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

Honorable Members of the City Commission City of Yankton, South Dakota

We have audited, in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the CITY OF YANKTON, SOUTH DAKOTA as of and for the year ended December 31, 2014 and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated August 15, 2015. Our report includes a reference to other auditors who audited the financial statements of the Yankton Housing and Redevelopment Commission, as described in our report on the City of Yankton's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

#### Internal Control Over Financial Reporting:

In planning and performing our audit of the financial statements, we considered the City of Yankton's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Yankton's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Yankton's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. As described in the accompanying schedule of findings we identified a certain deficiency in internal control that we consider to be a material weakness.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiency described in the accompanying schedule of findings and questioned costs to be a material weakness.

### **Compliance and Other Matters:**

As part of obtaining reasonable assurance about whether the City of Yankton's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### City of Yankton's Response to Findings

The City of Yankton's response to the finding identified in our audit is described in the accompanying schedule of findings and questioned costs. The City of Yankton's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

### Purpose of this Report

This purpose of this is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing* Standards in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. As required by South Dakota Codified Law 4-11-11, this report is a matter of public record and its distribution is not limited.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City during the course of our audit.

If you have any questions concerning the above matters, we would be pleased to discuss them with you at your convenience.

Williams & Compony, P.C. Certified Public Accountants

Yankton, South Dakota August 15, 2015

